City of Anniston, Alabama

### COMPREHENSIVE ANNUAL FINANCIAL REPORT

**September 30, 2003** 

Hoyt W. Howell, Jr., Mayor George K. Vick, Finance Director

### TABLE OF CONTENTS

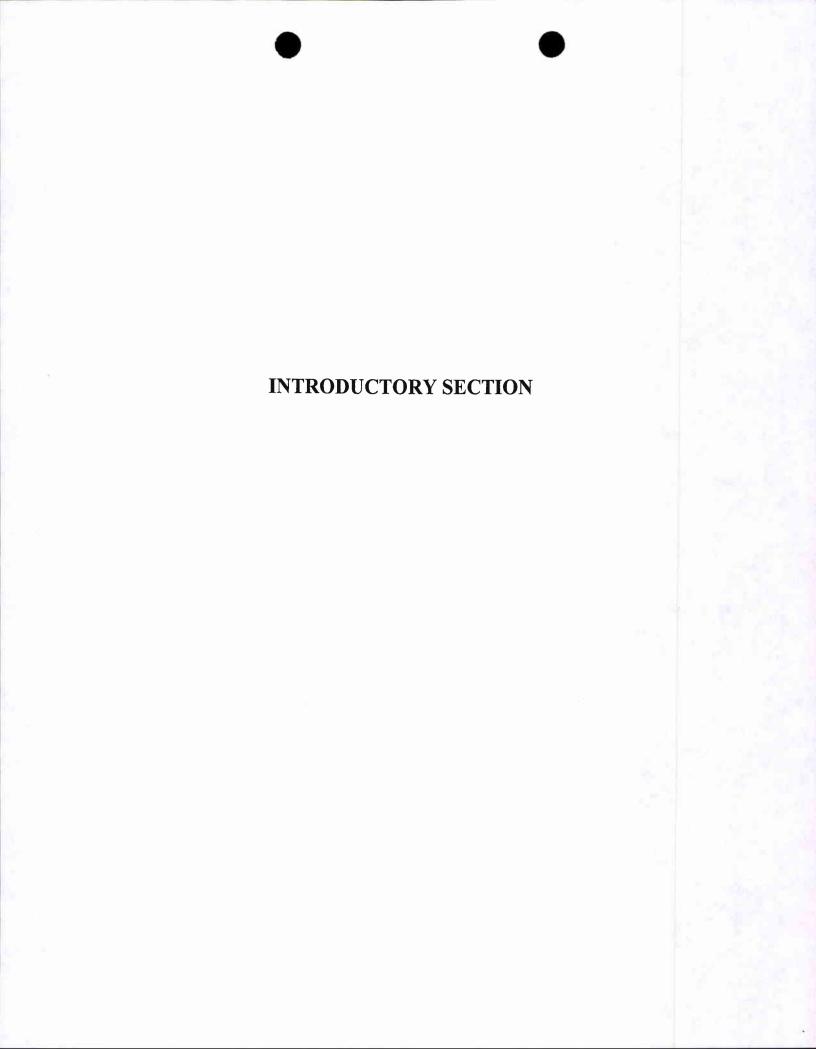
City	of Anni	ston	September	30, 2003
I.	INTI	RODUC	CTORY SECTION	Page
	A. B. C.	Organ	r of Transmittal nizational Chart ials of the City of Anniston	i-iv v vi
II.	FINA	ANCIA	L SECTION	
	A.	Indep	pendent Auditors' Report	1-2
	B.	Mana	agement's Discussion and Analysis	4-13
	C.	Basic	c Financial Statements	
		2.	Government-wide Financial Statements  a. Statement of Net Assets b. Statement of Activities  Governmental Funds Financial Statements a. Balance Sheet b. Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets c. Statement of Revenues, Expenditures, and Changes in Fund Balance d. Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities	15 16 17 18 19
		3.	Fiduciary Funds Financial Statements a. Statement of Fiduciary Net Assets b. Statement of Changes in Fiduciary Net Assets	21 22
		4.	Component Units Financial Statements a. Statement of Net Assets b. Statement of Activities	23-24 25
		5	Notes to Financial Statements	26-51

# TABLE OF CONTENTS (CONTINUED)

City	of Ann	iston	September	er 30, 2003
II.	FIN.	ANCIA	L SECTION (CONTINUED)	Page
	C.		nired Supplementary Information other than nagement's Discussion and Analysis	
		1.	Schedule of Revenues and Expenditures General Fund Budget and Actual	53-55
	D.	Com	bining Financial Statements	
		1.	Nonmajor Special Revenue Funds a. Combining Balance Sheet b. Combining Schedule of Specialized Revenues, Expenditures and Changes in Fund Balance	57-60 61-64
		2.	<ul> <li>Debt Service Fund</li> <li>a. Combining Balance Sheet</li> <li>b. Combining Schedule of Revenues, Expenditures and Changes in Fund Balance</li> <li>c. Combining Balance Sheet – Nonmajor Governmental Funds (by fund type)</li> <li>d. Combining Schedule of Revenues, Expenditures, and Changes in Fund Balance – Nonmajor Governmental Funds (by fund type)</li> </ul>	65 66 67 68
		3.	Capital Projects Funds  a. Combining Balance Sheet  b. Combining Schedule of Revenues, Expenditures	69
			and Changes in Fund Balance	70

## TABLE OF CONTENTS (CONTINUED)

City	of Ann	iston Septer	nber 30.	2003
III.	STA	ATISTICAL SECTION		Page
	A.	General Governmental Revenues by Source		72
	B.	General Governmental Expenditures by Function		73
	C.	Property Taxes Levied in Calhoun County, Alabama		74
	D.	Property Tax Rates - All Overlapping Governments		75
	E.	Assessed Value of All Taxable Property		76
	F.	Ratio of Net General Obligation Bonded Debt to Assessed Value and Net General Obligation Bonded Debt Per Capita		77
	G.	Schedule of Direct and Overlapping Debt		78
	H.	Computation of Legal Debt Margin		79
	I.	Schedule of Insurance in Force		80
	J.	Business Statistics		81
	K.	Ratio of Annual Debt Service Expenditures for General Bonded Debt to Total General Expenditures		82
	L.	2003 Ad valorem Tax Principal Taxpayers		83
	M.	Schedule of General Obligation Warrants Outstanding		84
	N.	Miscellaneous Statistical Data		85
	O.	Schedule of Expenditures of Federal Awards		86
	P.	Notes to Schedule of Expenditures of Federal Awards		88
	Q.	Independent Auditors' Report on Compliance and on the Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	8	9-90
	R.	Independent Auditors' Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control over Compliance in Accordance with OMB Circular A-133	9	1-92
	S.	Schedule of Findings and Questioned Costs	93	3-115





### CITY OF ANNISTON

P,O. BOX 2168
ANNISTON, ALABAMA 36202

August 31, 2004

To the Honorable Mayor, Members of the Governing Council, and Citizens of the City of Anniston:

State law requires that all general-purpose local governments publish at the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of the City of Anniston for the fiscal year ended September 30, 2003.

This report consists of management's representations concerning the finances of the City of Anniston. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Anniston has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Anniston's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City of Anniston's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Anniston's financial statements have been audited by Goodgame, Burleson & Cotton, LLC, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Anniston for the fiscal year ended September 30, 2003, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation.

The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City of Anniston's financial statements for the fiscal year ended September 30, 2003, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City of Anniston was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements required the independent auditor to report not only the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the City of Anniston's separately issued Single Audit Report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City of Anniston's MD&A can be found immediately following the report of the independent auditors.

### **Profile of the Government**

The City of Anniston, incorporated in 1883, is located in the northeast part of Alabama, which is geographically centered between Birmingham, Alabama and Atlanta, Georgia. The region is experiencing significant economic growth. The City of Anniston currently occupies a land area of 46.70 square miles and serves a population of 24,509. The City of Anniston is empowered to levy a property tax on both real and personal properties located within its boundaries. It also is empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the governing council.

The City of Anniston has operated under the council-manager form of government since 1953. Policy-making and legislative authority are vested in a governing council consisting of the mayor and four other members. The governing council is responsible, among other things, for passing ordinances, adopting the budget, appointing committees, and hiring the government's manager. The government's manager is responsible for carrying out the policies and ordinances of the governing council, for overseeing the day-to-day operations of the government, and for appointing the heads of the various departments. The mayor and council are elected on a non-partisan basis. The mayor is elected at-large and the four council members are elected by constituents of geographic wards.

The City of Anniston provides a full range of services, including police and fire protection; the construction and maintenance of highways, streets, and other infrastructure; and recreational activities and cultural events. The City of Anniston also is financially accountable for a legally separate school district, a library, museums and other legally separate operations, which are reported separately within the City of Anniston's financial statements. Additional information on all of these legally separate entities can be found within the financial statements.

The annual budget serves as the foundation for the City of Anniston's financial planning and control. All agencies and departments of the City of Anniston are required to submit requests for appropriation to the government's manager. The government's manager uses these requests as the starting point for developing a proposed budget. The government's manager then presents this proposed budget to the council for review 35 days prior to September 30. The council is required to hold public hearings on the proposed budget and to adopt a final budget by no later than September 30, the close of the City of Anniston's fiscal year. The appropriated budget is prepared by fund, function (e.g., public safety), and department (e.g., police). Department heads may make transfers of appropriations within a department. Transfers of appropriations between departments, however, require the special approval of the governing council. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted.

### **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City of Anniston operates.

Local Economy. The City of Anniston currently operates in a relatively stable economic environment. The region has a varied manufacturing and industrial base that adds to the relative stability of the unemployment rate. Major industries with headquarters or divisions located within the government's boundaries or in close proximity include a military installation with several sub-contractors, and a major automobile manufacturer with related industries. A major medical facility that provides a large employment base of over 1,000 health care professionals and staff is within City limits. Additionally, Anniston is the seat of Calhoun County with a judicial complex about to be significantly enhanced by the addition of a regional federal court complex, adding to the professional community.

Cash management policies and practices. Cash temporarily idle during the year was invested in certificates of deposit, obligations of the U.S. Treasury, and money market arrangements. The maturities of the investments range from one to three years, with an average maturity of 12 months. The average yield on investments was 2.0 percent. The federal funds rate has risen somewhat in recent months and this should enable enhanced return on City investments.

Risk management. The City of Anniston employs a comprehensive risk management system whereby risk factors are mitigated to the extent possible, and various insurance policies are in force for unforeseen circumstances and the welfare of City employees and their dependents. Premiums are paid to the Alabama Municipal Insurance Corporation for the general liability of the City. Additionally, all property insurance is written by the Philadelphia Insurance Company brokered by Banister-Downing (independent agent) of Anniston. Coverage for workman's compensation claims is through the Municipal Workers Compensation Fund (a subsidiary of the Alabama League of Municipalities). Finally, employee health insurance coverage is funded as incurred by the City with Blue Cross of Alabama handling the claims processing.

Pension and other post-employment benefits. There are two distinct defined benefit pension systems in place for City of Anniston employees. Sworn public safety employees participate in the Police and Firemen's Retirement Fund of the City of Anniston and must contribute ten percent of gross salary. This is matched by the City. This fund is enabled by Alabama statute. The remainder of full-time employees participate in the Retirement Systems of Alabama, with non-elective contributions of five percent of gross pay. In addition, all employees may elect to defer an additional portion of their salaries through a 457-b plan, currently utilizing the Retirement Systems of Alabama.

Health insurance coverage is made available to retirees through the City with the cost allocated based upon Council resolution.

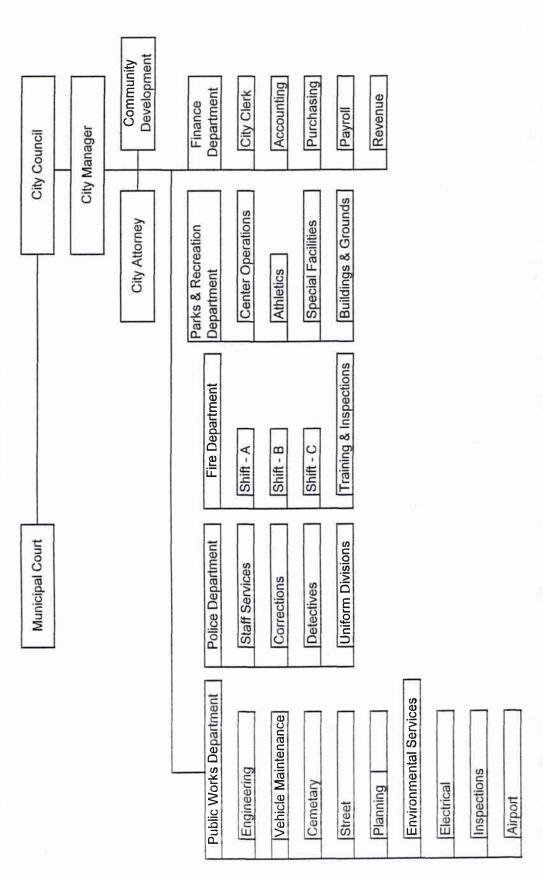
### Acknowledgements

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the finance and administration department. We would like to express our appreciation to all members of the department who assisted and contributed to the preparation of this report. Credit also must be given to the mayor and the governing council for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Anniston's finances.

Respectfully submitted,

George K. Vick Finance Director

# **ORGANIZATIONAL CHART**



### OFFICIALS OF THE CITY OF ANNISTON

City Council

Hoyt W. "Chip" Howell, Jr., Mayor John Norton Herbert Palmore Reverend Benjamin Little Jeff Fink

City Manager

Richard Whitehead

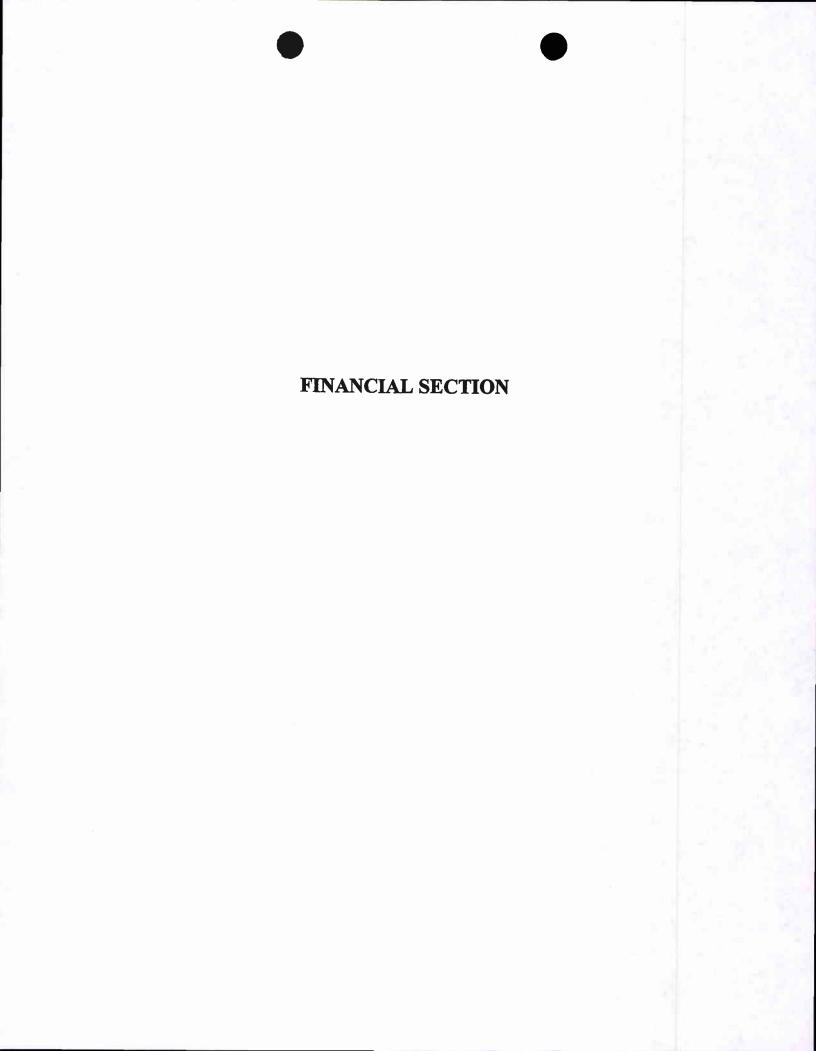
Finance Director George K. Vick

**Assistant Finance Director** Danny A. McCullars, CPA

### **Other City Officials**

**Building** Charles Hill, Superintendent City Clerk Alan Atkinson, City Clerk **Environmental Services** David Hill, Superintendent Fire William Fincher, Chief Grounds Chris Roberts, Superintendent Municipal Court Vaughn Stewart, Judge Municipal Garage Richard Weber, Superintendent Planning Wade Morefield, Planning Director Police John Dryden, Chief Public Works Dale Garrett, Director **Purchasing** Gary Barber, Purchasing Agent Recreation Tammy Chapman, Director Streets

Phil Brown, Superintendent



### INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Members of the City Council City of Anniston, Alabama

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Anniston, as of and for the year ended September 30, 2003, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit. We did not audit the financial statements of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar, as it relates to the amounts included for these entities, is based on the report of other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Anniston as of September 30, 2003, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated September 30, 2003, on our consideration of the City of Anniston's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

### INDEPENDENT AUDITORS' REPORT (CONTINUED)

The management's discussion and analysis and budgetary comparison information on pages 53 through 55 and 72 through 85, are not a required part of the basic financial statements, but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Anniston's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical tables are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is also not a required part of the basic financial statements of the City of Anniston. The combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

bodgame Benlism & Cotton SEC

Anniston, Alabama July 15, 2004 MANAGEMENT'S DISCUSSION AND ANALYSIS

### Management's Discussion and Analysis

This section of the City of Anniston's annual financial report presents our discussion and analysis of the City's financial performance during the fiscal year that ended September 30, 2003. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal and in the financial statements, which follow this narrative.

### Financial Highlights

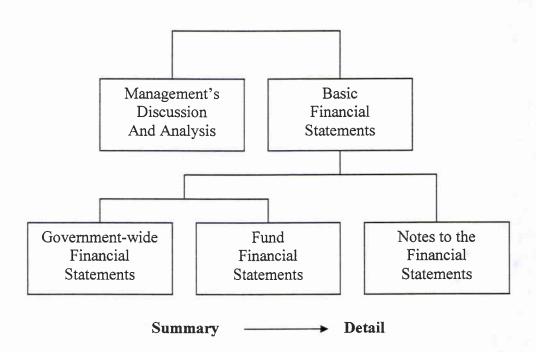
- The assets of the City of Anniston (primary government) exceeded its liabilities at the close of fiscal year 2003 by \$29.1 million. The assets of the City's component units exceeded their liabilities by \$28.5 million. Of the \$29.1 million in primary government net assets, \$9.8 million (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- At the close of the fiscal year, the City's governmental funds reported a combined ending fund balance of \$19.3 million. The combined governmental funds fund balance decreased by \$116,000 in comparison with the prior year. Of the \$19.3 million in fund balance, \$10.7 million is available for spending at the government's discretion (unreserved fund balance).
- The general fund closed with a fund balance of \$10.7 million, down from \$13.1 million the prior year. The 2003 ending general fund balance represents 39.4 percent of total general fund expenditures, compared with the ending general fund balance amounting to 51.7 percent of total expenditures in 2002.
- On April 1, 2003 the City issued \$6.4 million in General Obligation Warrants for the purpose of refinancing Series 1994 and Series 1996 General Obligation Warrants. This refinancing recognized substantially lower interest rates. The City of Anniston's total debt principal outstanding increased \$129,000 from the prior year, which includes the financing of a golf course at the purchase price of \$675,000.

### Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the City of Anniston's basic financial statements. The basic financial statements consist of three components; 1. government-wide financial statements, 2. fund financial statements, and 3. notes to the financial statements (see figure 1). The basic financial statements present two different views of the City through the use of government-wide statements and fund financial statements. In addition to the basic financial statements, this report contains other supplemental information that will enhance the reader's understanding of the

financial condition of the City of Anniston. The following diagram shows how the required components of this annual report are arranged and relate to one another.

### Required Components of Annual Financial Report (Figure 1)



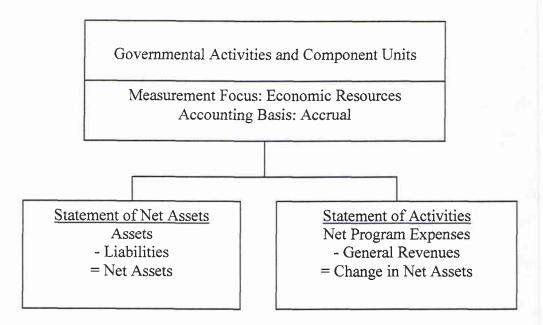
### Government-wide financial statements

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The *statement of net assets* includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the *statement of activities* regardless of when cash is received or paid.

The government-wide financial statements of Anniston are divided into two categories:

- Governmental activities Most of the City's basic services are included here, such as the police, fire, public works, parks and recreation, and general administration. Sales, use, and property taxes, charges for services, and state and federal grants finance most of these activities.
- Discretely Presented Component units The City includes other legally separate entities in its report including the board of education, the museum complex, the public library, Spirit of Anniston, an industrial development board, and a school support entity. The city is financially accountable for these entities.

### **Government-wide Financial Statements**



The statement of net assets includes all of the government's assets and liabilities except fiduciary funds. The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

### **Fund Financial Statements**

The fund financial statements provide more detailed information about the City's most significant funds – not the City as a whole. Funds are accounting groups that the City uses to keep track of specific sources of funding and spending for particular purposes. Some funds are required by federal or state law while some are required by grant agreements. Other funds are established to control and manage City resources designated for specific purposes.

The City uses two types of funds:

Governmental funds – Most of the City's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow into and out of the funds and (2) the balances left at year-end that are available for spending. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so,

readers may better understand the long-term impact of the government's near-term financing decisions.

The City of Anniston adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

Fiduciary fund – The fiduciary fund statement reflects the financial relationship with the Anniston Police and Firefighters Retirement Fund which provides benefits exclusively for certain public safety employees. This fund is excluded from the City's government-wide financial statements because the City cannot use these assets to finance operations.

The following diagram presents the major features of the fund financial statements including the types of information contained therein.

### **Fund Financial Statements**

### **Governmental Funds**

Measurement Focus: Current
Financial Resources
Accounting Basis: Modified Accrual

<u>Balance Sheet</u> Assets = Liabilities + Fund Balances

Statement of Revenues, Expenditures

and Changes in Fund Balance

Revenues – Expenditures

+ (-) Other Financing

Sources (Uses)

= Net Change in Fund

Balances

Statement of Revenues, Expenditures
and Changes in Fund
Balances – Budget and Actual
(Non – GAAP Basis)
(Presented on the budgetary basis of accounting)

### Fiduciary Funds

Measurement Focus: Economic Resources Accounting Basis: Accrual

Statement of Net Assets
Assets – Liabilities = Net Assets

Statement of Changes in

Net Assets

Additions – Deductions

= Change in Net Assets

### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements follow the basic financial statements.

### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain supplementary information that should be considered in the evaluation of the City's financial position.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

The government-wide financial statements for the fiscal year ended September 30, 2003, are the first of a new format of reports for the City. The changes in the financial statements are in compliance with Governmental Accounting Standards Board (GASB) Statement No. 34. Because of the new reporting model, comparative data for all facets of the report will not be presented. In future years, previous period government-wide data will be available for comparison.

### Statement of Net Assets

	Governmental	Component				
	<b>Activities</b>	<u>Units</u>				
ASSETS						
Cash and cash equivalents	\$17,136,698	\$3,718,669				
Receivables net	2,530,961	2,591,105				
Due from other funds	4,469,654	3,713,499				
Inventories	28,002	64,448				
Other Assets	570,608	123,850				
Internal Assets	0	7,936,710				
Net Capital Assets	21,281,675	17,510,920				
Total assets	\$46,017,598	\$35,659,201				

LIABILITIES		
Accounts payable and accruals	1,881,224	1,858,947
Deferred revenue	762,148	3,093,092
Due to other funds	2,262,322	0
Accrued interest	109,552	0
Non-current liabilities:		
Bonds and warrants payable	1,026,615	0
Notes payable	237,369	180,000
Compensated absences	541,806	159,565
Due in more than one year		
Bonds and warrants payable	6,898,713	0
Notes payable	1,822,969	0
Compensated absences	1,363,012	1,869,637
Total liabilities	16,905,730	7,161,241
9	,,	
NET ASSETS		
Invested in capital assets, net of debt	11,186,457	23,034,105
Restricted for:	**	
Capital Projects	1,219,394	2,102,771
Special Revenues	6,861,838	0
Unrestricted	9,844,179	3,166,799
Total net assets	29,111,868	28,497,960
Total Liabilities and Net Assets	\$46,017,598	\$35,659,201

The assets of the City of Anniston (primary government) exceeded it's liabilities by \$29,111,868 as of September 30, 2003. However, the largest portion (39 percent) reflects the City's investment in non-infrastructure capital assets, less any related debt still outstanding that was issued to acquire those items. The City of Anniston uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Anniston's investment in its capital assets is reported net of the outstanding related debt, the resources needed to repay that debt must be provided by other sources, since the capital assets cannot be used to liquidate these liabilities. An additional total of \$8,081,232 represents net assets that are subject to external or Council placed restrictions on how they may be used. The remaining balance of \$9,844,179 is unrestricted.

# **Changes in Net Assets**

		Program Revenues	es		Changes in Net Assets	Assets
			Operating	Capital	Primary Government	
		Charges for	Grants and	Grants for	Governmentai	
Functions/Projects	Expenses	Services	Contributions	Contributions	Activities	Component Units
Primary government:						
Governmental activities:						
General government	\$14,313,672	\$2,106,067	\$6,668,827	\$197,000	(5,341,778)	(6,233,937)
Public safety	10,085,272	353,675			(9,731,597)	
Public Works	4,948,718	822,364			(4,126,354)	
Culture and recreation	3,836,855	840,691			(2,996,164)	(782,246)
Principle/Interest on Debt	1,097,740				(1,097,740)	
Total	\$34,282,257	\$4,122,797	\$6,668,827	\$197,000	(23,293,633)	(7,016,183)
	General Revenues:					
	Taxes: Sales, Prop	Taxes: Sales, Property, and other for general purposes	eneral purposes		20,813,759	4,664,421
	Miscellaneous income	оше			62,141	505,739
	General business 1	General business licenses and permits			3,094,667	0
	Grants and contrib	Grants and contributins not restricted to specific programs	o specific programs		258,932	433,006
	Unrestricted investment earnings	tment earnings		,	222,233	85,666
	Total Revenues			,	24,451,732	5,688,832
	Change in net assets	ds			1,158,099	(1,327,351)
	Net asset - beginning	50			27,953,769	23,775,735
	Adjustment for Capital	pital Asset Valuation	_		0	6,049,576

\$28,497,960

\$29,111,868

Net asset - ending

### Financial Analysis of the City's Funds

As noted earlier, the City of Anniston uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the City of Anniston's governmental funds is to provide information on near-term inflows, outflows, and balances of usable resources. Such information is useful in assessing the City of Anniston's financing requirements. Specifically, unreserved fund balance can be a useful measure of a government's net resources available for spending at the end of the fiscal year.

The general fund is the chief operating fund of the City of Anniston. At the end of the current fiscal year, unreserved fund balance of the general fund was \$10,682,649, compared with \$12,961,074 at the end of 2002. As a measure of the general fund's liquidity, it may be useful to compare unreserved fund balance to total fund expenditures. Unreserved fund balance represents 39.4 percent of total general fund expenditures at the end of 2003, compared with 51.3 percent at 9/30/2002. The significant decrease is attributable to the transfer to capital projects related to refurbishment of Noble Street.

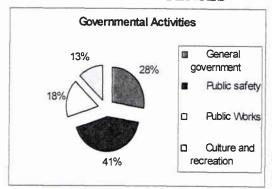
### General Fund Budgetary Highlights

Revenues for the year were \$1.2 million below the budgeted amount. The three primary reasons for the short fall: sales and use taxes were short by \$397,000; business licenses and permits were short by \$430,000; and recreational fees fell short by \$344,000.

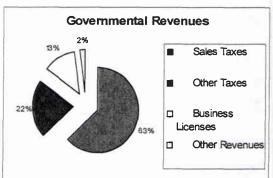
Even though the original budget was cognizant of economic conditions senior management closely monitored actual revenues. The potential shortfall was recognized early in the fiscal year and consequently departmental expenditures were held below their budgets and appropriated agency expenditures were kept to the original budget.

The City Council approved unbudgeted expenditures for revitalization of the Noble Street business area. Almost \$1.3 million was transferred to the Noble Street capital fund.

### PROGRAM EXPENSES



### SOURCES OF REVENUE



### Capital Asset and Debt Administration

Capital Assets: The City of Anniston's investment in capital assets for its governmental activities as of September 30, 2003 totals \$ 21,281,675 (net of accumulated depreciation). These assets include buildings, land, machinery and equipment, facilities and vehicles. This capital asset total does not include infrastructure assets. The City is utilizing the compliance relief granted in GASB-34 for reporting of infrastructure including roads, bridges, drainage systems, tunnels, lighting systems, and sewer systems. Infrastructure assets must be retroactively included in the fiscal year that ends September 30, 2007.

	Governmentai
	<b>Activities</b>
Land	\$5,957,778
Buildings and Improvements	13,030,406
Machinery and Equipment	2,293,491
Total	\$21,281,675
Buildings and Improvements Machinery and Equipment	13,030,406 2,293,491

Additional information about the City of Anniston's fixed assets can be found in the notes to the financial statements.

Long-term Debt: As of September 30, 2003, the City of Anniston had bonded debt outstanding of \$ 7,810,000. These are entirely general obligation bonds. In addition, the City is participating in regional economic development that specifically funded certain infrastructure at Honda Manufacturing of Alabama's plant in Lincoln, AL. The amount outstanding for this commitment is \$1,282,384. Additionally, the City

has certain unsecured notes payable that total \$893,372, all for the purchase of certain real estate and equipment.

The total debt of the City increased \$ 129,000 during the year. This includes the addition of a note to Regions Bank for the purchase of a golf complex at the former Fort McClellan, AL, which the City has annexed.

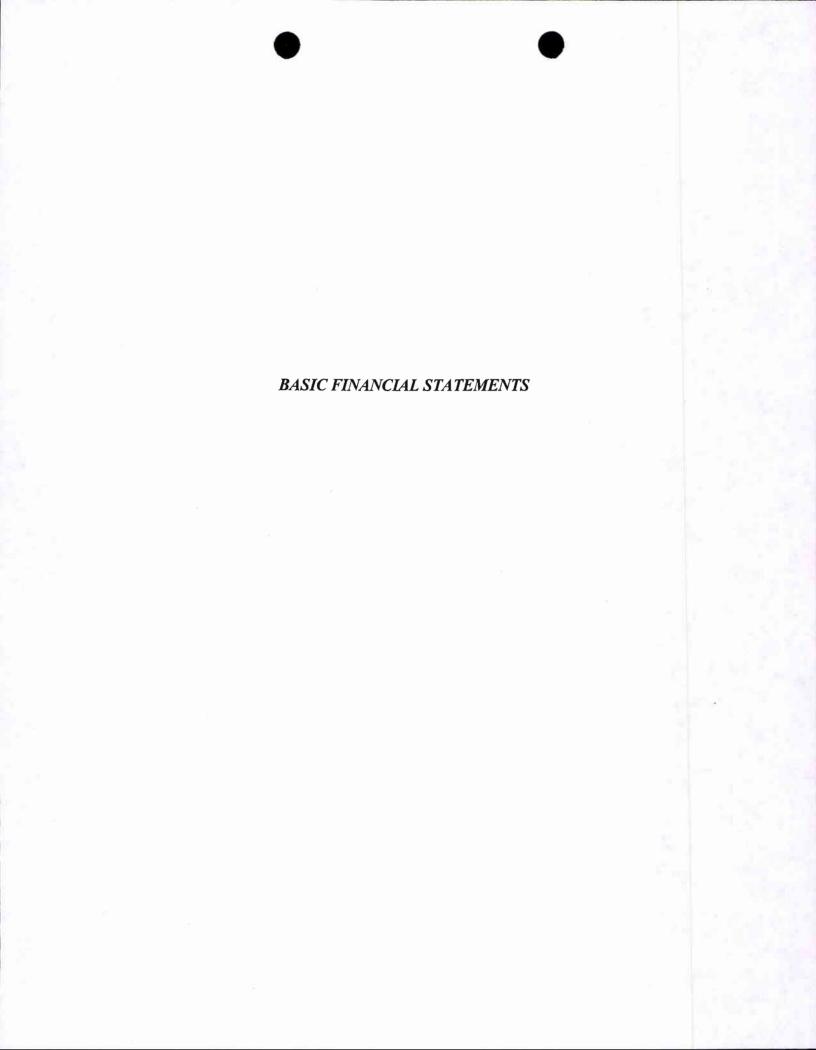
During fiscal year 2003, the City re-financed certain bonds and realized significant net present value interest savings of \$ 390,930 during the year.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The fragile condition of the National Economy with the ongoing conflict in the Middle East and the concern for terrorism continues to create instability for both state and local economies.

FY 2004 revenues are budgeted to be only slightly higher than FY 2002's audited revenues. The budgets and activities of the City's departments and its appropriations have been held to level funding.

The City Council has begun to move forward on the Noble Street Project with a preliminary estimated cost of \$2.1 million. While \$1.3 million has already been transferred to a capital fund it is estimated that the project will cost the General Fund surplus \$800,000. Additionally, it appears that Council will begin to move forward with the Youth Sports Complex. Again some funds have been set aside for the project, but it is estimated that it will cost General Fund surplus over \$750,000.



### STATEMENT OF NET ASSETS

City of Anniston

September 30, 2003

	Primary Government						
	Governmental		Component				
	Activities	Total	Units				
ASSETS							
Cash, equity in pooled cash	\$ 17,136,698	\$ 17,136,698	\$ 3,718,669				
Receivables net	2,530,961	2,530,961	2,591,105				
Due from other funds	4,469,654	4,469,654	3,713,499				
Inventories	28,002	28,002	64,448				
Other assets	570,608	570,608	123,850				
Internal assets	-	=	7,936,710				
Net capital assets	21,281,675	21,281,675	17,510,920				
Total Assets	\$ 46,017,598	\$ 46,017,598	\$ 35,659,201				
LIABILITIES							
Accounts payable and accruals	\$ 1,881,224	\$ 1,881,224	\$ 1,858,947				
Deferred revenue	762,148	762,148	3,093,092				
Due to other funds	2,262,322	2,262,322					
Accrued interest	109,552	109,552					
Noncurrent liabilities:							
Due within one year							
Bonds and warrants payable	1,026,615	1,026,615	100 000				
Notes payable	237,369	237,369	180,000				
Compensated absences	541,806	541,806	159,565				
Due in more than one year:		C 000 510					
Bonds and warrants payable	6,898,713	6,898,713	- 1 -				
Notes payable	1,822,969	1,822,969	1 960 627				
Compensated absences	1,363,012	1,363,012	1,869,637				
Total Liabilities	16,905,730	16,905,730	7,161,241				
NET ASSETS							
Invested in capital assets, net of debt	11,186,457	11,186,457	23,034,105				
Restricted for:							
Capital projects	1,219,394		2,102,771				
Special revenues	6,861,838						
Unrestricted	9,844,179	_	3,166,799				
Total Net Assets	29,111,868		28,497,960				
<b>Total Liabilities and Net Assets</b>	\$ 46,017,598	\$ 46,017,598	\$ 35,659,201				

# STATEMENT OF ACTIVITIES

For the year ended September 30, 2003

City of Anniston

		Prograi	Program Revenues	ues		Net (E) Chan	Net (Expense) Revenue and Changes in Net Assets		
		Fees, Fines and Charges for		Operating Grants and	Capital Grants and		Governmental		
	Expenses	Services	0	Contributions	Contributions		Activities	Total	1
Activities:			6	200 0777	G	6			
Governmental:	3,722,411	7 7,106,067	•	6,668,827	•	<del>29</del>	5,052,483	\$ 5,052,483	83
Public protection	5 787 275	353 675		k (1	m ( - ( m		(5 433 600)	- (5 433 600)	- 100
Fire	3 679 559			*	1		(3 679 559)	(3,679,550)	50)
Other	618.438	,			•		(618,438)	(618 438)	38)
Public works	4,948,718	822,364			•		(4,126,354)	(4,126,354)	54)
Recreational	3,836,855	840,691		•			(2,996,164)	(2,996,164)	(4)
Nondepartmental	3,497,912	•		¥.	•		(3,497,912)	(3,497,912)	12)
Other boards and agencies	5,759,007	•		1			(5,759,007)	(5,759,007)	07)
Capital	1,334,342	*		30	197,000		(1,137,342)	(1,137,342)	42)
Interest and fiscal charges	555,039	•		£			(555,039)	(555,039)	39)
Principal and miscellaneous	542,701	* *		3 1	• •		(542,701)	(542,701)	(10
Total Governmental Activities	34,282,257	4,122,797	11	6,668,827	197,000		(23,293,633)	(23,293,633)	33)
Total City	34,282,257	4,122,797	1	6,668,827	197,000		(23,293,633)	(23,293,633)	33)
	General Revenues: Taxes:								
	Sales, property, otl	Sales, property, other for general purposes	ses				20,813,759	20,813,759	59
	General business la	General business licenses and permits					3,094,667	3,094,667	29
	Other general state shared revenues	shared revenues					258,932	258,932	32
	Miscellaneous income	ome					62,141	62,141	41
	Interest income	gnasa					222,233	222.233	33
	Total General Revenues	al Revenues					24,451,732	24,451,732	32
	Change in Net Assets	sets					1,158,099	1,158,099	66
	Net Assets, Beginning of Year	ning of Year					27,953,769	27,953,769	69
	Net Assets, End of Year	fYear				S	29,111,868	\$ 29,111,868	89

The accompanying notes are an integral part of these financial statements.

### **Governmental Funds**

### **BALANCE SHEET**

City of Anniston						Sept	emb	per 30, 2003
	_	General Funds		Capital Projects Funds		Other Governmental Funds		Total Governmental Funds
ASSETS								
Cash, equity in pooled cash and investments	\$	10,042,559	\$	-	\$	7,094,139	\$	17,136,698
Receivables, net		1,878,118		-		652,843		2,530,961
Due from other funds		1,216,158		1,288,930		1,046,165		3,551,253
Due from other Governments		-		197,000		2,010,331		2,207,331
Inventories		28,002		27		•		28,002
Other assets	,	850		2		569,758		570,608
Total Assets	\$	13,165,687	\$	1,485,930	\$ _	11,373,236	\$.	26,024,853
LIABILITIES					•			
Accounts payable and accrued liabilities	\$	846,617	\$	7,923	\$	1,026,684	\$	1,881,224
Deferred revenue		53,051				709,097		762,148
Due to other funds		1,106,260		258,613		2,186,379		3,551,252
Compensated absences		477,110				64,696		541,806
Total Liabilities	•	2,483,038	-	266,536	. <del>.</del>	3,986,856		6,736,430
FUND BALANCES								
Reserved for:								
Special revenue funds		-		-		6,861,838		6,861,838
Future capital projects		-		1,219,394				1,219,394
Unreserved, reported in:								
General funds		10,682,649		858		-		10,682,649
Capital projects funds		-				-		-
Debt service funds				( <del>-</del>		96		96
Special revenue funds		-				-		N=
Anniston Museum fund			_			524,446		524,446
Total Fund Balances		10,682,649		1,219,394	_	7,386,380		19,288,423
Total Liabilities and Fund Balances	\$	13,165,687	\$	1,485,930	\$	11,373,236	\$	26,024,853

The accompanying notes are an integral part of these financial statements.

## RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS

City of Anniston			he year ended nber 30, 2003
Total fund balances for governmental funds		\$_	19,288,423
Total net assets reported for governmental activities in the statement of net assets is different because:			
Capital Assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:			
Governmental capital assets	\$ 36,598,756		
Less: Accumulated depreciation	15,317,081		
Total Capital Assets (Note 8)		-	21,281,675
Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities.  Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities both current and long-term are			
reported in the statement of net assets.			
Accrued interest	(109,552)		
Bonds and warrants payable	(7,925,328)		
Notes payable	(2,060,338)		
Compensated absences	(1,363,012)	=	(11,458,230
Net assets of governmental activities		\$	29,111,868

### **Governmental Funds**

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

City of Anniston

For the year ended September 30, 2003

City of Addition					Septe		er 30, 2003
		General Fund	Capital Projects Fund		Other Governmental Funds	<u> </u>	Total Sovernmental Funds
Revenues							
Taxes	\$	20,813,759	\$ -	\$		\$	20,813,759
Licenses and permits		3,094,667			2		3,094,667
Charges for services		2,016,730	-		2,106,067		4,122,797
State and federal grants		-	197,000		3,683,153		3,880,153
Interest		222,233			-		222,233
Other		321,073	-		2,435,954		2,757,027
Appropriations		=	-		549,720		549,720
Total Revenues	: : : : : : : : : : : : : : : : : : :	26,468,462	197,000	-	8,774,894		35,440,356
Expenditures							
General government		1,140,291	140,974		2,441,146		3,722,411
Public safety		8,838,167	-		1,247,105		10,085,272
Public works		4,948,718	·		-		4,948,718
Recreation		3,836,855	-		***		3,836,855
Other boards and agencies		3,126,112	-		2,632,895		5,759,007
Nondepartmental		3,497,912	-		_		3,497,912
Capital Expenditures		1,739,299	930,739		2		2,670,038
Debt Service							
Principal		-	-		524,826		524,826
Miscellaneous		=	-		17,875		17,875
Interest and fees		4	: <u>.</u>		555,039		555,039
Total Expenditures	-	27,127,354	1,071,713		7,418,886		35,617,953
Excess Revenues over (under) Expenditures		(658,892)	(874,713)		1,356,008		(177,597)
Other financing sources (uses)							
Operating transfers in		1,789,927	2,094,107		446,193		4,330,227
Operating transfers out		(3,510,954)	-		(819,273)		(4,330,227)
Total Other Financing							
Sources (Uses)		(1,721,027)	2,094,107		(373,080)		
Net change in fund balance		(2,379,919)	1,219,394		982,928		(177,597)
Fund Balance, Beginning of Year		13,062,568	-		6,759,391		19,821,959
Prior Period Adjustment		*:	-		(355,939)		(355,939)
Fund Balance, End of Year	\$	10,682,649	\$ 1,219,394	\$	7,386,380	\$	19,288,423

The accompanying notes are an integral part of these financial statements.

### RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

		September 30, 2003			
City of Anniston				(177,597)	
Net change in fund balances total governmental funds		Ψ			
The change in net assets reported for governmental activities in the statement of activities is different because:					
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are capitalized and depreciated over their estimated useful lives.	\$	2,670,038	ö		
Expenditures for capital assets  Less: Current year depreciation	Э	1,335,696		1,334,342	
Bond proceeds provide current financial resources to governmental funds, but the repayment reduces long-term liabilities in the statement of assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.					
Net Change in Long-Term Debt from Bond Proceeds, payment of principal, and refunding of debt				376,131	
Some expenses reported in the statement of activities do not required the use of current financial resources and therefore are not reported as expenditures in the governmental funds.		58,199			
Change in long term compensated absences  Loss on disposal of fixed assets		(432,976)	-	(374,77	
Change in net assets of governmental activities			\$_	1,158,09	

### **Fiduciary Funds**

### STATEMENT OF FIDUCIARY NET ASSETS

City of Anniston	September 30, 2003
ASSETS	
Investments, at Fair Value:	
U.S. Government Obligations and Corporate Bonds	\$ 11,460,728
Equity Securities	9,822,428
	21,283,156
Cash and Cash Equivalents	1,397,778
Total Assets	\$ 22,680,934
LIABILITIES	
Liabilities	\$
Total Liabilities	
Net Assets held in trust for retirement benefits	\$_22,680,934

### **Fiduciary Funds**

### STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS

City of Anniston	September 30, 2003
ADDITIONS TO NET ASSETS	
Investment Income:	
Net Appreciation in Fair Value of Investments	\$ 1,883,923
Interest	646,211
Dividents	127,952
	2,658,086
Less: Investment Expenses	(115,004)
	2,543,082
Contributions	
Employer	656,790
Employees	656,790
Public Utilities	319,261
	1,632,841
Total Additons to Net Assets	4,175,923
DEDUCTIONS FROM NET ASSETS	
Benefits Paid Directly to Participants	2,545,898
Administrative Expenses	35,546
<b>Total Deductions From Net Assets</b>	2,581,444
Net Increase	1,594,479
Net Assets Held in trust for retirement benefits	
Beginning of Year	21,086,455
End of Year	\$ 22,680,934

### **Component Units**

### STATEMENT OF NET ASSETS

City of Anniston				Se	ptemb	per 30, 2003	
	Anniston City School Board			Public Library of Anniston/ Calhoun County		Anniston Industrial Dev. Board	
ASSETS							
Cash and Temporary Investments Inventories Other assets Receivables Receivables from other government Collections	\$	2,944,343 53,425 120,362 2,580,629 3,713,499	\$	166,200 6,870 2,119 9,726	\$	411,920	
Capital assets (net)		16,644,817	_	267,135		1113	
<b>Total Assets</b>	\$_	26,057,075	\$_	452,050	\$	411,920	
LIABILITIES			-				
Accounts payable and accruals Deferred revenue Due within one year	\$	1,823,084 3,093,092	\$	14,246	\$		
Compensated absences Note payable Due after one year		157,783		-		1	
Compensated absences Note payable	_	1,842,217	-	27,420			
Total Liabilities	_	6,916,176		41,666			
NET ASSETS					Ī		
Invested in Capital Assets Restricted Unrestricted	,	14,644,817 2,009,454 2,486,628		267,135 70,609 72,640		21,369 390,551	
Total Net Assets	3	19,140,899	8	410,384		411,920	
<b>Total Liabilities and Net Assets</b>	\$ =	26,057,075	\$ _	452,050	\$	411,920	

### **Component Units**

# STATEMENT OF NET ASSETS (CONTINUED)

City of Anniston						Sep	tem	ber 30, 2003
		Farley L. Berman Foundation Inc.	C	Anniston ity Schools Foundation		Spirit of Anniston		Total
ASSETS								
Cash and temporary investments	\$	104,901	\$	85,477	\$	5,828	\$	3,718,669
Inventories		4,153		-		-		64,448
Other assets		1,369		-		-		123,850
Receivables		750		-		-		2,591,105
Receivables from other government		-		-		-		3,713,499
Collections		7,936,710		-		-		7,936,710
Capital assets (net)	-	185,443		3,586	_	409,939	-	17,510,920
<b>Total Assets</b>	\$_	8,233,326	\$_	89,063	\$_	415,767	\$_	35,659,201
LIABILITIES								
Accounts payable and accruals	\$	7,275	\$	-	\$	14,342	\$	1,858,947
Deferred revenue		-		-		_		3,093,092
Due within one year						-		-
Compensated absences		1,782		-		-		159,565
Note payable		-		-		180,000		180,000
Due after one year								
Compensated absences		_		•		- 1		1,869,637
Note payable		-	_		_	-	-	
Total Liabilities	_	9,057	_			194,342		7,161,241
NET ASSETS								
Invested in capital assets		8,122,153		-		-		23,034,105
Restricted		1,339		-		194,285		2,102,771
Unrestricted	_	100,777	_	89,063	_	27,140	_	3,166,799
Total Net Assets	_	8,224,269	_	89,063		221,425		28,497,960
Total Liabilities								
and Net Assets	\$_	8,233,326	\$_	89,063	\$ _	415,767	\$_	35,659,201

## Component Units

## STATEMENT OF ACTIVITIES

City of Anniston

For the year ended September 30, 2003

				(9		Net (F	Net (Expense) Revenue and	ie and			
			Program Kevenues	32		CP	Changes in Net Assets	sets			
		Charges for	Operating Grants and	Capital Grants and	Anniston City School	Public Library of Anniston/	Anniston Industrial	Farley L. Berman	Anniston City Schools	Spirit	
	Expenses	Services	Contributions	Contributions	Board	Calhoun County	Dev. Board	Foundation	Foundation	Anniston	Totals
Anniston City School Board											
Educational Total Anniston City School Board Public Library of Anniston/Calhoun County	\$ 21,111,270	\$ 1,545,202 1,545,202	\$ 13,473,802 13,473,802	\$ 341,523	\$ (5,750,743)	<b>9</b>	<del>6</del> 9	s	S	ss.	\$ (5,750,743)
Culture and Recreation Culture and Recreation Total Public Library of Anniston Anniston Industrial Development Board	821,729	58,708	139,114	33,500		(590,407)					(590,407)
Community Development Total Industrial Development Board Farley L. Berman Foundation. Inc.	23,687	19,892					(3,795)				(3,795)
Culture and recreation Total Farley L. Berman Foundation Anniston City Schools Foundation	270,236	33,397	45,000					(191,839)			(191,839)
Educational Total Anniston City Schools Foundation Spirit of Anniston	248,344 on 248,344	4,871							(243,473)		(243,473)
Community Development Total Spirit of Anniston	478,323	196,197	46,200							(235,926)	(235,926)
Total Component Units	22,475,266	1,858,267	13,704,116	375,023	(5,750,743)	(590,407)	(3,795)	(191,839)	(243,473)	(235,926)	(7,016,183)
	General Revenues: Property taxes for Payment from City Payment from Cal Grants, entitlemen	General Revenues:  Property taxes for general, debt, capital purposes Payment from City of Anniston Payment from Calhoun County Grants, entitlements and contributions not	apital purposes		3,226,543	500,000		150,000	71,250		3,226,543 1,321,168 116,710
	restricted to spanners in Interest Income Miscellaneous	restricted to specific programs aterest Income fiscellaneous			700 47,242 495,146	1,537	34,553	68,885 1,299 5,591	140,714 1,035 1,845	222707	433,006 85,666 505,739
	Total Ger	Total General Revenues			4,369,549	605,557	34,553	240,775	214,844	223554	5,688,832
	Change ir	Change in net assets			(1,381,194)	15,150	30,758	48,936	(28,629)	(12,372)	(1,327,351)
	Net Assets, Beginning of Year	ginning of Year			20,522,093	395,234	381,162	2,125,757	117,692	233797	23,775,735
	Adjustment for	Adjustment for Valuation of Capital	al Assets					6,049,576			6,049,576
	Net Assets, End of Year	l of Year		74	\$ 19,140,899	\$ 410,384 \$	411,920	\$ 8,224,269	\$ 89,063 \$	221,425	28,497,960

The accompanying notes are an integral part of these financial statements.

#### NOTES TO FINANCIAL STATEMENTS

City of Anniston

September 30, 2003

#### 1. ORGANIZATION AND REPORTING ENTITY

#### A. Organization

The City of Anniston, Alabama, was incorporated in 1883 under the laws of the State of Alabama. The City operates under the Council/Manager form of government with a City Council consisting of five council members elected for concurrent terms of four years. One council member is elected at large by the qualified voters of the City and has the title of Mayor. The City Manager is appointed by the Council and has full administrative authority for the operations of the City.

#### B. Reporting Entity

The financial statements of the City have been prepared in conformity with the accounting principles generally accepted in the United States as specified by the Governmental Accounting Standards Board (GASB). In June 1999, GASB issued Statement No. 34, Basic Financial Statements- and Management's Discussion and Analysis- for State and Local Governments. This Statement was developed to make annual reports easier to understand and more useful to the people who use government financial information to make decisions.

As required by the accounting principles in the United States, these financial statements present the primary government ("the City") and its discretely presented component units, entities for which the government is considered financially accountable. Because the City appoints the Boards of Directors for these entities and there is a financial burden or benefit from the entities, they are considered governmental fund type and component units and are reported in a separate column in the government-wide statements to emphasize that they are legally separate from the primary government. Each discretely presently component unit has a September 30 fiscal year-end.

City of Anniston

September 30, 2003

#### 1. ORGANIZATION AND REPORTING ENTITY (CONTINUED)

Component Unit	Included in the Reporting Entity Because	Separate Financial Statements
The Anniston City School Board is the governing board for the City School System. Eligible voters in the City elect the members of the Board. The City schools are fiscally dependent upon the City since the school board cannot issue bonded debt directly.	The bonded debt must be issued through the City, which the Council must approve.	These financial statements can be located at Anniston City Hall.
The Public Library of Anniston and Calhoun County receives a substantial amount of financial support from the City; however, they do not approve the Library's operations and capital budgets.	The members of the governing board are appointed by the City of Anniston and the Calhoun County Commission.	These financial statements can be located at Anniston City Hall.
The Anniston Industrial Development Board is fiscally dependent upon City support to carry out its mission.	The members of the board are appointed by City Council.	These financial statements can be located at Anniston City Hall.
The Farley L. Berman Foundation, Inc. is fiscally dependent upon the City for its operational support; however, the City does not approve the Foundation's capital budgets or operations.	The City fiscally supports the entity.	These financial statements can be located at Anniston City Hall.
The Anniston City Schools Foundation is fiscally dependent upon the City for its funding; however, the City does not approve its capital budgets or operations.	The City fiscally supports the entity.	These financial statements can be located at Anniston City Hall.
The <b>Spirit of Anniston</b> is fiscally dependent upon the City since the majority of its funding comes from the City. The City does not approve its capital budgets or its funding.	The City fiscally supports the entity.	These financial statements can be located at Anniston City Hall.

City of Anniston

September 30, 2003

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The more significant of the government's accounting policies are described below.

#### A. Basis of Presentation- Government-wide and Fund Accounting

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements. The focus is either on the City as a whole or major individual funds. Both the government-wide and fund financial statements categorize primary activities as either governmental or business type. In the government-wide Statement of Net Assets, both the governmental and business-type activities columns (a) are presented on a consolidated basis by column, and (b) are reflected, on a full accrual, economic resource basis, which incorporates long-term assets and receivables as well as long-term debt and obligations. The City generally first uses restricted assets for expenses incurred for which both restricted and unrestricted assets are available. The City may defer the use of restricted assets based on a review of the specific transaction.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public works, public safety, etc.), which are otherwise being supported by general government revenues (taxes, licenses and permits, etc.). The Statement of Activities reduces gross expenses, including depreciation, by related program revenues (charges for services, operating and capital grants, and contributions). The program revenues must be directly associated with a function or a business-type activity. The City does not allocate indirect expenses. The operating grants include operating specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The governmental funds financial statements are presented on a current financial resource and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is presented which briefly explains the adjustments necessary to reconcile the governmental fund statements to the government-wide statements' governmental column.

The focus of this reporting model is on the City as a whole and the fund financial statements, including the major individual funds of the governmental and business-type activities, as well as the component units. Each presentation provides valuable information that can be analyzed and compared (between years and between governments) to enhance the usefulness of the information.

City of Anniston

September 30, 2003

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### A. Basis of Presentation- Government-wide and Fund Accounting (Continued)

In the fund financial statements, the City's accounting records are organized and operated on a fund basis. A fund is a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on the specific activities or attaining certain objectives, in accordance with special regulations, restrictions or limitations.

The types of funds used in accounting for the financial operations of the City and their nature and purpose are as follows:

#### Governmental Funds

Governmental funds are those through which most governmental functions of the City are financed. The acquisition, use and balances of the City's expendable financial resources and the related liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds. The measurement focus is based upon determination of changes in financial position, rather than upon net income determination. The following are the City's governmental funds:

General Fund - The General Fund is the general operating fund of the City and is considered a major governmental fund. All general tax revenue and other receipts that are not allocated by law or contractual agreement to another fund are accounted for in this fund. The general operating expenditures, fixed charges and capital improvement cost that are not paid through other funds, are paid from the General Fund.

City of Anniston

September 30, 2003

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### A. Basis of Presentation- Government-wide and Fund Accounting (Continued)

Special Revenue Funds - The Special Revenue Funds are used to account for the proceeds of specific revenue resources (other than for major capital projects) requiring separate accounting because of legal or regulatory provisions or administrative action. The Special Revenue Funds are considered non-major governmental funds.

Debt Service Funds – The Debt Service Funds are nonmajor governmental funds used to account for the repayment of principal and interest on the City's outstanding bond issues and other debt obligations of the City. Debt service funds used by the City are as follows:

- 1. 2003 General Obligation Warrants- This fund is used to refinance the 1994 General Obligation Warrants and the 1996 School Warrants.
- 2. Honda Funding Agreement- This agreement is an obligation of the City to pledge an amount to fund certain improvements to the Honda plant in Lincoln, Alabama.
- 3. Compass Bank Loan- This loan is used to borrow money to purchase a biomass incinerator unit.
- 4. Regions Bank Loan- This loan is used to borrow money to purchase Cane Creek Golf Course.
- 5. 1996 Garage Warrants- This fund is used for capital improvements to the garage building.
- 6. 1998 Warrants- This fund is used to refund other warrants.

Capital Projects Funds – The Capital Projects Funds are used to account for financial resources for the acquisition or construction major capital facilities. Capital Projects Funds used by the City are as follows:

- 1. Electronics Drive
- 2. Noble Street
- 3. Carver/Tucker Park

City of Anniston

September 30, 2003

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### A. Basis of Presentation- Government-wide and Fund Accounting (Continued)

#### Fiduciary Funds

Fiduciary funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations and other governmental units. The Police and Fireman's Pension fund is a pension trust fund which accounts for the assets of the defined contribution benefit plan.

#### B. Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made regardless of the measurement focus applied. The government-wide financial statements apply Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails.

#### C. Government-wide Financial Statements

In the government-wide Statement of Net Assets and Statement of Activities, both governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic assets used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

City of Anniston

September 30, 2003

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Fund Financial Statements

#### Governmental Funds

All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become both "measurable and available" to finance current expenditures. Measurable means knowing or being able to reasonable estimate the amount. Available means collectible within the current period or soon enough thereafter to pay current liabilities (the City considers revenue available if it is collected with 60 days after year end). Gross receipts and selective sales and use taxes are considered available and measurable when the underlying exchange has occurred (i.e., September gross receipts taxes are recorded as revenue in September even though the taxpayers remit taxes in October) and are recognized as revenue at that time. Anticipated refunds of such taxes are recorded as liabilities and reductions of revenue when they are measurable and their validity seems certain.

Property taxes are recognized as revenue when the enforceable legal claim has occurred. Grant revenues are recognized when all eligibility requirements have been met.

Other revenues, including licenses and permits, certain charges for services, and miscellaneous revenues, are recorded as revenue when received in cash because they are generally not measurable until actually received.

Expenditures (including capital outlay) are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Principal and interest on general long-term debt are exceptions to this rule and are recognized when due. Also, expenditures related to insurance claims, employee pension liability, compensated absences and the sinking fund are recognized when payable from expendable available financial resources in future years.

City of Anniston

September 30, 2003

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### E. Budgets and Budgetary Accounting

The City follows these procedures in establishing the budgetary data presented in the accompanying financial statements:

- 1. Prior to October 1, the City Manager submits to the City Council proposed operating budgets for the fiscal year commencing October 1.
- 2. Public hearings are conducted at City Hall to obtain taxpayer comments.
- 3. Prior to October 1, the budget is legally enacted through the passage of a resolution.
- 4. The City Manager is authorized to transfer budgeted amounts within departments of any fund; however, any revisions to the total expenditures of any fund must be approved by the City Council.
- 5. Formal budgetary integration is employed as a management control device during the year for all governmental funds.
- 6. All unencumbered appropriations lapse automatically at September 30.
- 7. State law prohibits any municipality from making expenditures in excess of budgeted amounts unless the actual revenue is more than the budgeted amounts.
- 8. Budgets for all funds are prepared in accordance with the modified accrual basis for accounting.

Budgeted amounts are as originally adopted by the City Council on October 1, 2002.

City of Anniston

September 30, 2003

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### F. Revenue Recognition

Ad valorem taxes are assessed on property valuations and statutory liens are attached to such properties as of October 1<sup>st</sup> each year. These taxes are due October 1<sup>st</sup>, but do not be come delinquent until January 1<sup>st</sup>, after which penalties are levied.

Other material revenue which is susceptible to accrual includes gross receipts, interest income and state-share revenue. Revenue which is not both available and measurable is thus not susceptible to accrual includes property and franchise taxes and business licenses.

#### G. Deferred Revenue

The fund financial statements include both unearned revenue and revenue that is not considered available to finance current expenditures. The government-wide financial statements include only unearned revenue.

#### H. Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditures of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary control in the General Fund and Capital Projects Funds (Note 13). Encumbrances outstanding at year-end are reported as a reservation of fund balance for subsequent year expenditures. Amounts encumbered roll over into the new year and the budgetary amounts are increased in the year the expenditure is recorded. For budgetary purposes, current year encumbrances are treated as expenditures and any unencumbered balances lapse at year-end. Encumbrances have been recorded in the General Fund and Capital Projects Fund.

City of Anniston

September 30, 2003

#### I. Pooled Cash and Investments

Pooled cash and investments consist of cash, government securities, certificates of deposit, and repurchase agreements. Cash balances and the requirements of all funds are considered in determining the amount to be invested. Interest earned on pooled cash and investments is recorded as General Fund revenue and allocated between funds based upon balances (Note 3). In accordance with Governmental Accounting Standards Board No. 31, Accounting for Financial Reporting for certain investments and for External Investment Pools, the City reports its money market investments and investments in short term debt securities that have remaining maturities of one year or lass at amortized cost.

#### J. Inventories

All City inventories are maintained on a consumption basis of accounting where items are purchased for inventory and charged to the budgetary accounts as the items are consumed. Inventories held by the General Fund consist principally of traffic engineering, municipal garage, public buildings, and electrical department supplies. Inventories are stated at cost.

#### K. Interfund Transfers

On fund financial statements, receivables and payables resulting from outstanding balances are classified as "interfund receivables/payables." Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances." Flow of cash or goods from one fund to another without a requirement for repayment is reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. The government-wide statements eliminate interfund transfers and receivables/payables as reported within the segregated governmental and business activities column. Only transfers and receivables/payables between the two columns appear in this statement, which zero in total.

City of Anniston

September 30, 2003

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### L. Capital Assets

The accounting treatment over capital assets depends on whether the assets are reported in the government-wide or fund financial statements.

#### Government-wide Financial Statements

In the government-wide financial statements, capital assets are valued at historical cost or estimated historical cost if actual is unavailable. Donated capital assets are valued at their estimated fair market value on the date donated. The City capitalizes assets with a cost of \$5,000 or more as purchase and construction outlays occur.

Prior to October 1, 2001, government funds' infrastructure assets were not capitalized. In accordance with GASB Statement No. 34, infrastructure has been capitalized retroactively to 1980 using estimated historical costs.

Depreciation is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Assets. Depreciation is provided over the assets' useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Buildings	40 years
Improvements	40 years
Machinery and Equipment	5-10 years
Automotive Equipment	5 years
Office Equipment	5-10 years

#### Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures upon acquisition.

City of Anniston

September 30, 2003

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### M. Bond Discounts, Premiums and Issuance Costs

In the governmental funds, bond discounts, premiums and issuance costs are treated as period costs of the year of issue.

In the government-wide financial statements, bond discounts, premiums and issuance costs are deferred and amortized over the term of the bonds using the bonds outstanding method, which approximates the effective interest method. Bond discounts/premiums are presented as a reduction/addition to the face amount of the bonds payable; whereas, issuance costs are recorded as other assets.

#### N. Compensated Absences

The City follows Governmental Accounting Standards Board Statement No. 16, Accounting for Compensated Absences, which requires that accrued liabilities for future vacations and sick leave be recorded to the extent the future leaves (1) relate to rights attributable to employee services already rendered, (2) relate to rights that vest or accumulate, (3) where payment is probable and (4) where amounts can be reasonably estimated. The liability for these compensated absences is recorded as long-term debt in the government-wide financial statements. The current portion of this debt is estimated based on historical trends. In the governmental fund financial statements, amounts that would normally be paid with expendable available financial resources are recorded in the General Fund, and the amounts considered non-current are held in the long-term debt account group. Amounts paid or payable within sixty days are deemed to be payable from expendable financial resources.

#### O. Equity Classifications

#### Government-wide Financial Statements

Equity is classified as net assets and displayed in three components:

1. Invested in capital assets, net of related debt- Consists of capital assets including restricted capital assets net of accumulated depreciation and reduced by outstanding balances of any bonds and mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

City of Anniston

September 30, 2003

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### O. Equity Classifications (Continued)

- 2. Restricted net assets- Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulation of other governments; or (2) the City's own laws through its enabling legislation and other provisions of its laws and regulations.
- 3. Unrestricted net assets- All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

#### Fund Financial Statements

The fund equity of the governmental fund financial statements is classified as fund balance. Fund balance is further classified as reserved or unreserved.

#### 3. CASH, EQUITY IN POOLED CASH AND INVESTMENTS

#### A. Deposits

Cash balances available for investment by most City funds are maintained in pooled cash and investment accounts to improve investment opportunities. The equity in pooled cash and investment balances in the accompanying combined balance sheet represents the undivided interest of each respective fund in pooled accounts.

The City is restricted by State statute to investments in U.S. Government Treasury and Agency securities, certificates of deposit and money market accounts, repurchase agreements and reverse repurchase agreements, banker's acceptances and commercial paper. Each of the banks holding the City's deposits, as well as those of the Component Units, is a certified participant in the SAFE program. Through the SAFE program, all public funds are protected through a collateral pool administered by the Alabama State Treasury.

City of Anniston

September 30, 2003

#### 3. CASH, EQUITY IN POOLED CASH AND INVESTMENTS (CONTINUED)

#### B. Primary Government

The City's primary government deposits, including certificates of deposit were fully insured or collateralized at September 30, 2003. At year-end, the carrying amount of the City's deposits was \$10,042,559. Included in the bank balances are certificates of deposit totaling \$9,937,280. Cash deposits and savings held at local banks are insured by the FDIC or collateralized by assets administered by the state treasurer's office in accordance with the "SAFE" program.

The cash deposits held at financial institutions can be categorized according to three levels of risk. These three levels are as follows:

- Category 1 Deposits which are insured or collateralized with securities held by the City or by its agent in the City's name.
- Category 2 Deposits which are collateralized with securities held by the pledging financial institution's trust department or agent in the City's name.
- Category 3 Deposits which are not collateralized or insured.

Based on the three levels of risk, the City's cash deposits are classified as Category 1 deposits.

#### 4. **RECEIVABLES**

Receivables at September 30, 2003, consist of the following:

Governmental Acti	ivities	
Receivables		
Taxes	\$	1,393,638
Customers and other		961,242
Other Governmental units		176,081
Gross Receivables		2,530,961
Net receivables	\$	2,530,961

City of Anniston

September 30, 2003

#### 5. ACCOUNTS PAYABLE

Payables at September 30, 2003, were as follows:

	-	Vendors	laries and Benefits	mpensated Absences	L	Other iabilities	To	tal Accounts Payable
Governmental Activities:								
General Fund Capital Projects Other Governmental Total Governmental	\$ _	362,806 7,923 1,026,684	\$ 461,064	\$ 477,110 - 1,427,708	\$	22,284	\$	1,323,264 7,923 2,454,392
Activities	\$_	1,397,413	\$ 461,064	\$ 1,904,818	\$_	22,284	\$	3,785,579

#### 6. INTERFUND TRANSFERS

Transfers within the reporting entity are substantially for the purpose of subsidizing operating functions, funding capital projects and asset acquisitions, or maintaining debt service on a routine basis. Resources are accumulated in a fund to support and simplify the administration of various projects or programs.

Interfund transfers for the year ended September 30, 2003, are as follows:

	Transfers In	Transfers Out
General Fund		
Debt Service Funds	-	_
Regions Bank Fund	575,000	28
Special Revenue Funds	-	(급) 실상
7 Cent Gas Tax	182,700	
Five Cent Gas Tax	152,000	A 50
Robertson Road Walk	13,641	
Municipal Court	866,586	
LLEBG 2001	273	_
Ambulance Service Fund	2.5	168,761
Cane Creek Restaurant	<u> </u>	67,093
LLEBG 2002	발	12,730
Drug Task Force	<u> </u>	41,513
Greenbrier Road Phase II	<u>.</u>	21,310
Great American Station	_	18,830
Choccolocco MPO		•
Airport Grant 2002		29,412
	-	36,278

City of Anniston

September 30, 2003

#### 6. INTERFUND TRANSFERS (CONTINUED)

	Transfers In	Transfers Out
Capital Projects Fund		
Electric Drive	\$ <b>14</b> :	\$ 62,300
Noble Street	-	1,987,056
Carver/Tucker Park	<del>-</del>	44,751
Total General Fund	1,790,200	2,490,034
Debt Service Funds		
Regions Bank Fund	-	=
General Fund		575,000
Total Debt Service Fund	<b></b>	575,000
Special Revenue Funds		
7 Cent Gas Tax		182,700
5 Cent Gas Tax	-	152,000
Robertson Road Walk	-	13,641
Municipal Court	-	866,586
LLEBG 2001	-	273
Ambulance Service Fund	168,761	-
Cane Creek Restaurant	67,093	•
LLEBG 2002	12,730	
Drug Task Force	41,513	•
Greenbrier Road, Phase II	21,310	-
Great American Station	18,830	-
Choccolocco MPO	29,412	•
Airport Grant 2002	36,278	<u>·</u>
Total Special Revenue Funds	395,927	1,215,200
Capital Projects Fund		
Electric Drive	62,300	
Noble Street	1,987,056	-
Carver/Tucker Park	44,751	
Total Capital Projects Fund	2,094,107	
Total Interfund Transfers	\$ 4,280,234	\$ 4,280,234

City of Anniston

September 30, 2003

#### 7. INTERFUND RECEIVABLES AND PAYABLES

Generally, outstanding balances between funds reported as "due to/from other funds" include subsidy commitments outstanding at year-end and other miscellaneous receivables/payables between funds.

Interfund receivables and payables at September 30, 2003, are as follows:

	 Interfund Payables	R	Interfund Leceivables
Major Governmental Funds			
General Fund			
Capital Improvements Fund	\$ -	\$	258,614
Special Revenue Funds	1,046,165		1,927,765
Total General Fund	1,046,165		2,186,379
Capital Improvements Fund			
General Fund	258,614	F	-
Total Capital Improvements Fund	258,614		-
Special Revenue Funds			
General Fund	1,927,765		1,046,165
Total Special Revenue Fund	1,927,765		1,046,165
	\$ 3,232,544	\$	3,232,544

City of Anniston

September 30, 2003

#### 8. CAPITAL ASSETS

#### Governmental Activities

The following is a summary of changes in capital assets for the year ended September 30, 2003:

		al Assets, Depreciated	_		-	oital Assets, epreciated				
		Land		uildings and	In	tangibles		achinery and Equipment		Total
Balance, October 1, 2002 Additions Deletions Balance, September 30, 2003	\$ 	6,408,762 74,800 (525,784) 5,957,778	\$	25,317,195 2,007,123 (4,829,888) 22,494,430	\$	108,255	\$	12,279,647 187,754 (4,320,853) 8,146,548	\$	31,725,957 2,269,677 (9,784,780) 36,598,756
Accumulated Depreciation  Balance, October 1, 2002  Additions  Deletions  Balance, September 30, 2003	_	-		8,838,756 625,268 - 9,464,024	_	# # # # # # # # # # # # # # # # # # #	.5 05	5,142,629 710,428 - 5,853,057	9	13,981,385 1,335,696 
Capital Assets, Net	s	5,957,778	\$	13,030,406	\$_	-	s _	2,293,491	\$	21,281,675

City of Anniston

September 30, 2003

#### 9. **LONG-TERM DEBT**

The general and limited obligation bonds/warrants and notes of the City include the following at September 30, 2003:

\$6,415,000; 2003 Series General Obligation Warrants; due annually at rates ranging from 1.5% - 2.15% annum; maturing March 1, 2011.	\$	6,415,000
\$1,800,000; 1998 Series General Obligation Warrants; due semi-annually at rates ranging from 3.60% - 4.75% per annum; maturing November 15, 2013.		1,395,000
\$180,000; 1996 Garage Building Warrants, annual principal payments of \$12,296 with a rate 5.5% per annum; paid off October 1, 2004.	_	115,418
Total bonds, warrants, and other notes payable	\$ _	7,925,418
\$575,000; note payable to Regions Bank, annual principal payments of \$115,000 plus a variable interest rate, which is 3 month- LIBOR plus 210 basis points, currently 2.22%.	\$	575,000
\$1,500,000; Honda Funding Agreement, First Commercial Bank, annual payments of \$145,984. Matures in February 2015.		1,282,384
\$300,000; note payable to Compass Bank, annual principal and interest payments of \$54,600, with a fixed interest rate of 7.18%. Paid off on October 1, 2004.	-	202,954
Total Notes Payable	\$ _	2,060,338

City of Anniston

September 30, 2003

#### 9. LONG-TERM DEBT (CONTINUED)

The principal and maturities and related interest requirements for the bonds, warrants and notes payable for the next five fiscal years and thereafter are as follows:

### Bonds/Warrants/Other Notes Payable

Fiscal Year Ending						
September 30, 2003		Principal		Interest		Total
2004	\$	1,026,615	\$	183,668	\$	1,210,283
2005		1,047,296		156,459		1,203,755
2006		1,063,000		135,710		1,198,710
2007		1,094,100		134,913		1,229,013
2008		1,119,521		106,669		1,226,190
2009		1,155,361		73,842		1,229,203
2010-2011		1,419,435		ā		1,419,435
Total	\$ _	7,925,328	\$ _	791,261	\$	8,716,589
Notes Payable						
Fiscal Year Ending						
September 30, 2003	_	Principal	_	Interest		Total
2004	\$	237,369	\$	89,981	\$	327,350
2005		244,320		85,367		329,686
2006		251,500		76,376		327,876
2007		259,410		68,571		327,982
2008		230,770		61,023		291,793
2009		217,746		60,861		278,607
2010-2015	_	619,223		·	-	619,223
Total	\$ _	2,060,338	S _	442,179	\$ _	2,502,516

#### 10. **DEFEASANCE OF PRIOR DEBT**

The 1996 General Obligation School Warrants and the 1994 General Obligation Warrants were refinanced with the 2003 General Obligation Warrants. The refinancing of these warrants results in a net present value savings to the City of \$390,930 due to the reduced interest rates. These new warrants were issued in April of 2003.

City of Anniston

September 30, 2003

#### 11. RETIREMENT PLANS AND OTHER EMPLOYEE BENEFITS

The City participates in two pension plans, which cover substantially all employees. Both of these plans are established by state law and are administered by outside trustees. The Retirement Systems of Alabama's accounts are not included in the accompanying financial statements; however, the accounts from the police and fireman's pension fund are included as a fiduciary fund.

City employees, who elect to be included, are covered by the Retirement System of Alabama. This plan is funded by contributions from employees and the City. This plan is a multi-employer state retirement system. The contribution rate is 5% for employees. Effective, January 1, 2001, the member contribution rate for certified full-time firefighters and certified full-time law enforcement officers increased to 6% of employee's compensation. The employer's rate is determined annually by the actuary for the Retirement Systems of Alabama. The employer's rate was determined to be 5.18% for September 30, 2002. The rate is composed of normal cost of 4.18% pre-retirement death benefit of .15%; administrative expenses of .18%; and accrued liability of .67%. The total combined payroll for the year ended September 30, 2002, was \$6,588,264. Both the employers' contribution of \$283,981 and the employee's contribution of \$293,497 have been made. The following schedule is based on the actual valuation as of September 30, 2001 (most recent information available) as provided by the Employer's Retirement System of Alabama.

Summary of Employee Census	Data
Number of Members – Active	241
Number of Members – Retired	79
Annual Compensation – Active	6,588,264
Annual Allowance – Retired Members	885,704

City of Anniston

September 30, 2003

#### 11. RETIREMENT PLANS AND OTHER EMPLOYEE BENEFITS (CONTINUED)

#### Accounting Information

Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b-a)/c)]
9/30/1997	13,531,145	11,724,713	(1,806,432)	115.4	5,150,295	(35.1)%
9/30/1998	14,340,395	12,457,382	(1,883,013)	115.1	5,065,149	(37.2)%
9/30/1999	15,114,565	13,884,961	(1,229,604)	108.9	5,185,549	(23.7)%
9/30/2000	15,990,233	15,343,131	(647,102)	104.2	5,900,297	(11.0)%
9/30/2001	16,571,618	16,529,645	(41,973)	100.3	6,762,334	(0.6)%
9/30/2002	16,683,307	17,319,318	(636,011)	96.3	6,588,264	9.7 %

- 1. Reflects liability for cost of living benefit increases granted on or after October 1, 1978.
- 2. Reflects change in asset valuation method to market value (as of September 30, 1997).
- 3. Reflects change in asset valuation method to market related value (as of September 30, 1998).
- 4. Reflects changes in actuarial assumptions (as of September 30, 2001). Also reflects effect of DROP if unit elected to enroll.

Valuation date	9/30/2002
Actuarial cost method	Entry Age
Amortization method	Level percent open
Remaining amortization period	20 years
Asset valuation method	5-year smoothed market
Actuarial assumptions	
Investment rate of return	8%
Projected salary increases	4.61% - 7.75%
Includes inflation at	4.5%
Cost of living adjustments	None

City of Anniston

September 30, 2003

#### 11. RETIREMENT PLANS AND OTHER EMPLOYEE BENEFITS (CONTINUED)

Trend	Information

Fiscal Year Ending	ual Pension ost (APC)	Percentage of APC Contributed	Net Obligation (NPO)
9/30/2000	\$ 245,715	100.00%	
9/30/2001	314,161	100.00%	-
9/30/2002	282,589	100.00%	-

Actuarial valuations are normally made on an annual basis by the State Retirement System. Contributions to the plan, expressed as a percentage of active number payrolls, should remain approximately level from year to year.

The Police and Fireman's Pension Fund is funded by contributions from employees, the City and a tax on certain utilities revenue. The plan covers all sworn members of the Police and Fire Departments of the City. Retirement benefits are paid to those members having continuous service for twenty (20) years if employed before June 1, 1979, and 25 continuous years of service if employed thereafter. An actuarial valuation of the plan is made biannually; however, contribution amounts are prescribed by state law and do not vary with the actuarial valuation. These contribution rates are as follows:

City contribution	10% of employee gross pay
Employees contribution	10% of employee gross pay
Certain public utilities	.5% of gross revenue

The most recent actuarial valuation was performed as of September 30, 2001, and contains the following information:

Accounting	Intomoction
~ (	11111111111111111111111111

Retirees and beneficiaries receiving benefits Active plan members		148 210
Actuarial value of assets Actuarial accrued liability	\$ \$	26,642,838 11,549,832
Covered payroll Unfunded accrued liability as a percentage of covered payroll	\$	5,647,923 205%

City of Anniston

September 30, 2003

#### 11. RETIREMENT PLANS AND OTHER EMPLOYEE BENEFITS (CONTINUED)

Contributions for 2003 fiscal year as follows:

Employee contribution \$ 656,790

City contribution \$ 656,790

Public utility tax \$ 319,261

Development of the Fund through September 30, 2003

Year Ended September	imployer ntributions	mployer ntributions	Public Utility Tax	I	Net nvestment Return	Benefit Payments	Ass	Actuarial Value of sets at End of Year
2003	\$ 656,790	\$ 656,790	\$ 319,261	\$	2,543,082	\$ 2,545,898	\$	***
2002	638,550	638,550	329,501		2,308,281	2,396,883		***
2001	498,593	498,593	306,520		1,363,149	2,223,006	2	26,642,838
2000	518,756	518,756	277,334		2,187,279	2,115,144		26,198,989
1999	479,268	479,268	282,686		1,360,707	2,172,888	2	24,812,508
1998	500,147	500,147	281,198		1,286,393	1,639,513	1	24,383,467
1997	451,057	451,057	278,312		1,462,866	1,722,185	2	23,455,095
1996	484,606	484,606	265,725		1,319,208	1,644,434	2	22,533,988
1995	473,032	473,032	262,493		1,518,419	1,547,317	2	21,624,277
1994	405,448	405,448	268,745		1,429,842	1,524,440	2	20,444,618
1993	361,563	361,563	258,975		1,442,285	1,312,694		19,459,575
1992	304,103	304,103	257,923		1,837,120	1,088,110		18,347,883

<sup>\*\*\*</sup>This information is unavailable due to actuarial report being issued every two years, the last report dated October 1, 2001.

Notes on Police and Fireman's Pension Fund

Valuation Date Actuarial cost method

Asset valuation method

Investment Rate of Return Projected salary increases

9/30/01
Projected unit credit
Actuarial Cost Method
Market value less
Unrecognized returns
8%
4.5% per year

City of Anniston

September 30, 2003

#### 12. COMMITMENTS AND CONTINGENCIES

The City is a defendant in various litigations of which legal counsel and City management is of the opinion that none will have a material averse effect on the financial statements of the City. These actions include both asserted and unasserted claims. The City's legal counsel has advised that damages on any asserted claims, should an unfavorable judgment be reached, will be within the limits of the City's insurance coverage and therefore should not impact upon municipal assets. The City's maximum liability is estimated to be the \$5,000 insurance deductible for claims. No accrual has been included in these financial statements for this matter.

#### 13. RISK MANAGEMENT

The City is self-insured for employee's medical coverage for claims up to an expected level in aggregate. A specific and aggregate stop loss agreement is in effect with an outside insurance company. This will cover claims exceeding \$100,000 per eligible employee per year with an outside company.

As of September 30, 2003, a liability for future claims is not recorded.

The liability if any for this contingency is measured in accordance with Financial Accounting Standards Boards (FASB) Statement No. 5. Expenses are recognized when incurred and offsetting revenues are recorded as a reduction against the applicable expense.

#### 14. PRIOR PERIOD ADJUSTMENTS

There was a prior period adjustment made to \$355,939 made to the ambulance service fund. This was due to the conversion of this fund from the accrual to the cash basis. This adjustment was deemed necessary by management due to the nature of the operations, whereby, collectibility of medical charges are unpredictable.

City of Anniston

September 30, 2003

#### 15. SUBSEQUENT EVENTS

The City participates in several federal and state assisted programs, including Community Development Block Grants (CDBG) and Urban Action Development Grants. These grants are subject to audits by or on behalf of the grantors to assure compliance with grant provisions. On March 15-18, 2004, Anniston City was audited by HUD and found to be noncompliant. The City is in the process of taking action to correct the situation. Points addressed include lack of documentation, ineligible expenditures and various other issues. For further detail, see the schedule of findings and questioned costs located at the back of this report.

#### 16. PRESENTATION OF THE ANNISTON MUSEUM

Anniston Museum of Natural History is a Department of the City of Anniston for the September 30, 2003 audit. In prior years, the Museum has been treated as a component unit.

The Anniston Museum is now being presented as a fund and included in the other governmental fund category.

REQUIRED SUPPLEMENTARY INFORMATION
OTHER THAN MANAGEMENT'S DISCUSSION AND ANALYSIS

## SCHEDULE OF REVENUES AND EXPENDITURES GENERAL FUND BUDGET AND ACTUAL

						77
		Budget		Actual	(	Variance Favorable Unfavorable)
Taxes	\ <u></u>		_			omavorable)
Sales and use General property taxes Beverage taxes Anniston Housing Authority Water utility fees Cigarette and tobacco	\$	15,801,778 3,934,500 128,483 12,000 350,000	\$	15,404,068 3,752,623 123,227 13,391 378,730	\$	(397,710) (181,877) (5,256) 1,391 28,730
Gasoline Bingo Lodging Rental		253,400 395,000 126,000 160,000 184,000		287,847 409,407 126,430 140,612 177,424		34,447 14,407 430 (19,388)
Total Taxes	-	21,345,161		20,813,759	-	(6,576)
Licenses and Permits Business licenses Other licenses and penalties		2,672,978 852,320	_	2,312,411 782,256	_	(360,567) (70,064)
Total Licenses and Permits State Shared Revenues	_	3,525,298	8.	3,094,667	_	(430,631)
ABC Board Financial Institution tax Shares tax Motor vehicles		13,000 65,000 109,850 80,700		22,788 44,637 110,178 81,329		9,788 (20,363) 328
Total State Shared Revenues		268,550	_	258,932	-	(0.618)
Changes for Services Garbage fees Airport revenues Rental income Recreation Department fees Public works receipts Public safety receipts		676,364 35,000 24,000 1,185,400 52,800 160,743		725,777 31,293 27,047 840,691 38,247 353,675		(9,618) 49,413 (3,707) 3,047 (344,709) (14,553) 192,932
Total Charges for Services	\$ 	2,134,307	-	333,073	_	192,932

## SCHEDULE OF REVENUES AND EXPENDITURES GENERAL FUND BUDGET AND ACTUAL (CONTINUED)

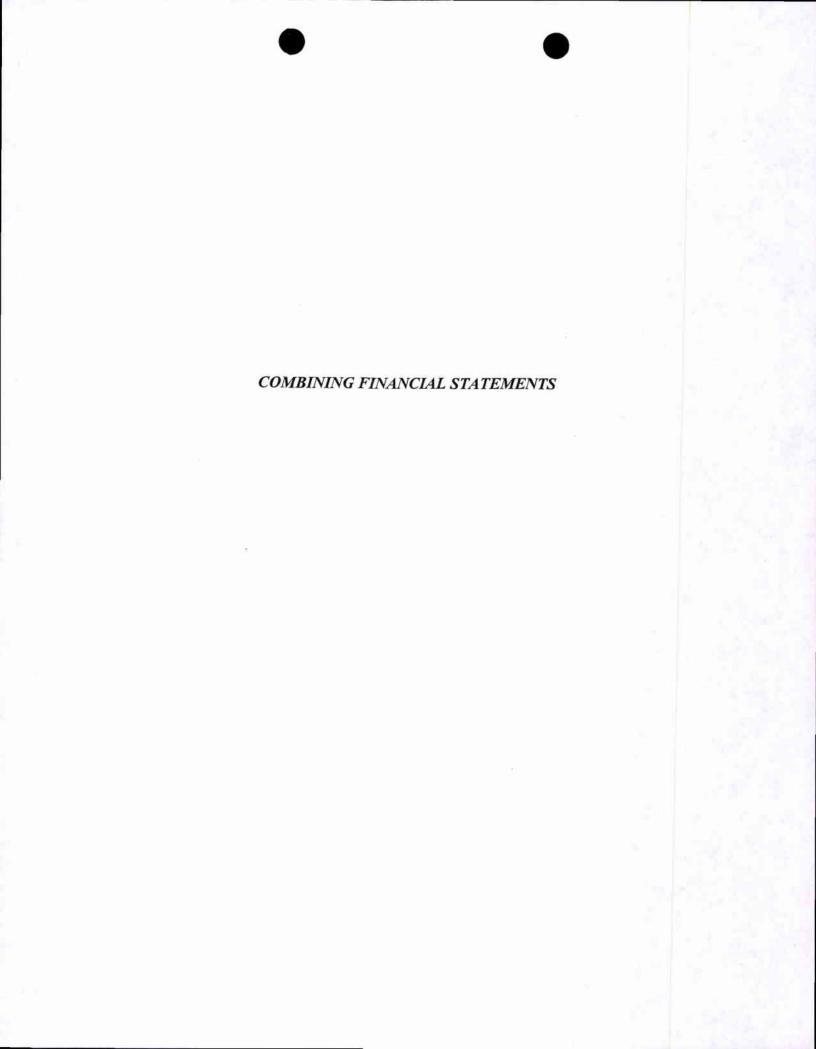
City of Anniston						ne year ended aber 30, 2003
		Budget		Actual		Variance Favorable Infavorable)
Recovery of Assets Sales of equipment	•					
Sale of land	\$	30,000	\$	16,735	\$	(13,265)
Insurance claims/refunds		500		4,925		4,925
Total Recovery of Assets	-	30,500		21,995	-	(8,505)
Miscellaneous Revenue		57,965		•		
Interest Income		-		40,146		(17,819)
Total Revenues	_	300,000		222,233	-):	(77,767)
Expenditures	\$_	27,661,781	: <sup>\$</sup> =	26,468,462	. \$ <u>.</u>	(1,193,319)
			Ti-			
General Government Finance division General division City Council	\$	906,946 146,628 170,456	\$	832,583 143,564	\$	74,363 3,064
Total General Government	.0		-	164,144	_	6,312
Public Safety	-	1,224,030	=	1,140,291		83,739
Police		4.062.922		4.540.150		
Municipal Court		4,953,833		4,540,170		413,663
Detention facilities		434,716		238,194 380,244		54,472
Fire		3,896,230		3,679,559		216,671
Total Public Safety		9,284,779	_	8,838,167	_	684,806
Public Works		3,201,773	_	0,030,107	_	084,800
General		336,740		189,495		147,245
Cemetery		99,222		107,332		(8,110)
Electrical		695,202		629,897		65,305
Engineering		184,835		188,316		(3,481)
Garage		144,577		151,785		(7,208)
Environmental services Street Department		984,149		914,824		(69,325)
Airport		2,495,314		2,433,991		61,323
Planning		48,185		40,581		1,234
3	-	363,464	_	292,497		70,967
Total Public Works	\$	5,351,688	\$	4.948,718	\$	257,950

#### SCHEDULE OF REVENUES AND EXPENDITURES GENERAL FUND BUDGET AND ACTUAL (CONTINUED)

City of Anniston

For the year ended September 30, 2003

Recreational	Budget	Actual	Variance Favorable (Unfavorable)
Administration Parks, facilities, and utilities PARD programs	\$ 324,032	\$ 329,136 2,130,802	\$ (5,104)
Building Maintenance	834,606	621,368	
Total Recreational		755,549	79,057
Non-Departmental	1,158,638	3,836,855	73,953
Professional services	100 000		
Utilities	100,000	155,410	(5,540)
Miscellaneous	35,000	39,093	(4,093)
Total Non-Departmental	3,267,587	3,303,409	(35,822)
Capital Outlay	3,402,587	3,497,912	(95,325)
Other Board and Agencies	694,524	1,739,299	(1,044,775)
Anniston Calhoun County Library		· · · · · · · · · · · · · · · · · · ·	
AHS Scholarship Program	500,000	500,000	
Anniston City Board of Education	90,000	83,631	6,369
Anniston City Schools Foundation	1,004,574	1,004,574	0,507
Berman Museum	75,000	75,000	
Calhoun County Health Dept	150,000	150,000	
Calhoun County Humane Society	70,000	70,000	-
Calhoun County Juvenile Court	36,000	36,000	_
Children's Services	69,134	69,780	(646)
Civil Defense	3,500	3,500	(0.0)
Civil Service Board	500	86	414
Community Enabler Developer	35,000	36,959	(1,959)
Coosa Valley Juvenile Center	14,000	14,000	(-,)
East Alabama Regional Planning	184,633	184,633	
Disabled American Vets	26,948	24,749	2,199
Human Resources Department	5,000	5,000	,
Museum of Natural History	1,200	1,200	
Calhoun/Cleburne Mental Health	550,000	550,000	
Alabama Coop Extension	85,000	85,000	
Boys & Girls Clubs	2,000	2,000	2
NE Alabama Entrepreneur	6,000	6,000	
Agency for Substance Abuse	10,000	10,000	
Returned Senior Volunteer Program	3,000	3,000	
Salvation Army	3,500	3,500	
Spirit of Anniston/Mainstreet USA	2,500	2,500	
Total Board and Agencies	205,000	205,000	4.
Total Expenditures	3,132,489	3,126,112	6,377
- Sun Experiences	\$ 24.248,735 \$	27,127,354 \$	(2,878,619)
			,



## Nonmajor Special Revenue Funds COMBINING BALANCE SHEET

City of Anniston									Septemb	September 30, 2003
	Seven Cent	Five Cent	Cemetery	Occidenta	Ambulance	Cane	Fire District Tex	Alabama	Emergency	Robertson
	Fund	Fund	Fund	Fund	Fund	Restaurant	Fund	Fund	Grant	Walk
ASSETS										
Cash	\$ 168,061 \$ 105,297	\$ 105,297	\$ 16.500	\$ 639,477	\$ 134,225	\$ 77,480	\$ 345,272	\$ 352,600	: :	· · ·
Receivables	•	1	'	•	•			1	•	,
Due from other funds	1	1	8,553	1	1	t	444,440	•	•	1
Due from other governments	15,249	11,811	•	•	•	•	•	1	25,518	t
Inventory/other assets		1				4,302	8,281	1	-	1
Total Assets	\$ 183,310 \$ 117,108	\$ 117,108	\$ 25,053	\$ 1,334,477	\$ 134,225	\$ 81,782	\$ 2,486,993	\$ 352,600	\$ 25,518	
LIABILITIES AND FUND BALANCE										
Accounts payable and accrued expenses  Due to other funds  Deferred revenue		· · · · · · · · · · · · · · · · · · ·	· · · ·		\$ 40,437	\$ 6,117	\$ 37,184	\$ 152,160	\$ 25,518	· · · ·
Total Liabilities		1	•		134,225	81,782	212,015	152,160	25,518	1
Fund Balance Reserved	183,310	117,108	25,053	1,334,477	1	•	2,274,978	200,440	•	ň
Total Liabilities and Fund Balance \$ 183,310 \$ 11	e \$ 183,310	\$ 117,108	\$ 25,053	\$ 1,334,477	\$ 134,225	\$ 81,782	\$ 2,486,993	\$ 352,600	\$ 25,518	·

## Nonmajor Special Revenue Funds COMBINING BALANCE SHEET (CONTINUED)

	City of Anniston															Septe	mber	September 30, 2003	
				В	Bulletproof									FEMA				Urban	
			Hormot		Vest		LLEBG		LLEBG		Cor	Community	1 4	Detention Pond Grant	Σ	Municipal	Q 4	Development	
		1	Hazinat		T.min	1	5002	1	7007	1	3	copinent		Alla Citatit		Timos Comit		citon Clain	
	ASSETS																		
	Cash	S	*	S	•	69	112,909	6	113,126	126		42,800	643	•	69	290,156	<del>69</del>	310,354	
	Investments		•		•							•		•		ı		•	
	Receivables		•)		•			ı		1		73,862		•		٠		578,981	
	Due from other funds				1							•		•		•		•	
	Due from other governments		552,004		f			1				274,822		305,316		•		•	
_	Inventory/other assets		444,440	Į.	1			-1		1		1	l		Į,		1	•	
	Total Assets	جو	996,444	\$>		<del>ده</del> "	112,909	- 11	\$ 113,126	п	~	391,484	<b>⇔</b>	305,316	SS.	290,156	<del>69</del>	889,335	
	LIABILITIES AND FUND BALANCE																		
	Accounts payable and accrued expenses	÷A	170,764	69	t	69	400	0		645	69	10,280	69		69	56,331	69		
	Due to other funds		547,526		1,734				47,230	230		307,320		248,873		224,152		37,000	
	<b>Deferred revenue</b>		•	1				ì		1			1	1	ļ		- 1	214,161	
	Total Liabilities		718,290	ı	1,734		400	اه	47,875	875		317,600	ı	248,873	1	280,483	1	251,161	
	Fund Balance Reserved		278,154	1	(1,734)		112,509	اھ	65,251	251		73,884	1	56,443	I	6,673		638,174	

889,335

290,156

305,316

391,484

113,126

112,909

996,444

Total Liabilities and Fund Balance

# Nonmajor Special Revenue Funds COMBINING BALANCE SHEETS (CONTINUED)

City of Anniston										September 30, 2003	30, 2003
	Drug	Greenbrier	Quintard	Drug Task	Fask	Federal		Great	Youth	Cane	Urban
	Task	Road	Traffic	Force	8	Seized	Brownfield	American	Sports	Creek	Forestry
	Force	Phase II	Signal	Office	3	Assets	Project	Station	Complex	Subdivision	Crant
ASSETS											
Cash	99	 ۥ>	· \$7	\$ 10	102,990 \$	4,493	ı 543	· ·	,	· •	· 64
Investments	•	<b>X</b> :	Ħ	-	10,000	•	•	•	1,298,780	•	•
Receivables	1				ı	•	1	•	•	•	
Due from other funds	r	91	9		,	•	•	•	98,236	494,936	x
Due from other governments	113,872	<b>*</b> 1:	(4)		1	132,692	88,383	•	٠	1	501
Inventory/other assets					1			•	•		•
Total Assets	\$ 113,872	<b>∽</b>	59	* * * * * * * * * * * * * * * * * * *	\$ 112,990	137,185	\$ 88,383	-	\$ 1,397,016	\$ 494,936	\$ 501
LIABILITIES AND FUND BALANCE											
Accounts payable and accrued expenses  Due to other funds  Deferred revenue	\$ 35,691	· ' '	1,873	۶۶   ا	47,087 \$		\$ 44,173	· · ·	10500	494,936	501
Total Liabilities	100,251		1,873	* .	47,087	'	89,883	1	116,234	494,936	501
Fund Balance Reserved	13,621	1	(1,873)		65,903	137,185	(1,500)	•	1,280,782		
Total Liabilities and Fund Balance	\$ 113,872	·	٠ •	\$	\$ 112,990	137,185	\$ 88,383	·	\$ 1,397,016	\$ 494,936	\$ 501

# Nonmajor Special Revenue Funds COMBINING BALANCE SHEETS (CONTINUED)

City of Anniston							01	epte	nber	September 30, 2003
	LLEBG 2000		Choccolocco MPO Resurfacing		LLEBG 2001	-	Airport Grant FY 2002			Totals
ASSETS										
Cash	\$ 3,684	54	1	64	76,194	<b>∽</b>	-	100	<del>69</del>	2,879,218
Receivables		r 3	' '		' '					3,709,280
Due from other funds			•					£		1,046,165
Due from other governments			9,801		•		480,362	62		2,010,331
Inventory/other assets		-1		1				1		457,023
Total Assets	3,684	44 ∞,	9,801	<b>∽</b> ∥	76,194	 د	480,462	62	s>	10,754,860
LIABILITIES AND FUND BALANCE										
Accounts payable and accrued expenses  Due to other funds  Deferred revenue	3,684	· # ·	9,801	<b>∽</b>	76,194	ا ج	537,937 (57,475)	37 (27)	<b>69</b>	997,546 2,186,379 709,097
Total Liabilities	3,684	4	9,801	1	76,194	1	480,462	62		3,893,022
Fund Balance Reserved		-1		1	1	į.				6,861,838
Total Liabilities and Fund Balance	\$ 3,684	₹ *	9,801	<del>د</del> اا	76,194	٠, ا	480,462	62	<u>ه</u>	10,754,860

Nonmajor Special Revenue Funds

# COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

City of Anniston									For the y Septembe	For the year ended September 30, 2003
	Seven Cent	Five Cent	Cemetery		Ambulance	Cane	Fire	Alabama	Emergency	Robertson
	Gas Tax	Gas Tax	Trust	Corrections	Service	Creek	District	Trust	Shelter	Road
	Fund	Fund	Fund	Fund	Fund	Restaurant	Tax Fund	Fund	Grant	Walk
Revenues										
Charges for services	· •	•	- -	•	\$ 577,953	\$ 135,529	· ·		· ·	1 <del>67</del>
Operating grants and contributions	1	•	•	,	ı	•	ı	1	144,165	•
Capital grants and contributions	1	•	ı	•	1	•	1	•	<u>y</u> .	13,641
General revenues	167,378	128,267	1,558	246,990	1,051	370	873,353	98,327	'	
Total Revenues	167,378	128,267	1,558	246,990	579,004	135,899	873,353	98,327	144,165	13,641
Expenditures										
General	-	t	24	7	900,831	204,014	112,126	3	(,*1)	1
Public Safety	Ģ	•	Sp.	7	•		•	,	()*·	ı
Other					•			152,160	144,165	Ĭ.
Total Expenditures	1	1	24	7	900,831	204,014	112,126	152,160	144,165	
Excess Revenues over Expenditures	167,378	128,267	1,534	246,983	(321,827)	(68,115)	761,227	(53,833)		13,641
Other Financing Sources	(182,700)	(152,000)			168,761	67,093				(13,641)
Excess (deficiency) of revenues over expenditures and other financing	(15,322)	(23,733)	1,534	246,983	(153,066)	(1,022)	761,227	(53,833)	<u></u>	•
Fund Balance, Beginning of Year	198,632	140,841	23,519	1,087,494	509,005	1,022	1,513,751	254,273	•	٠
Prior Period Adjustment					(355,939)					
Fund Balance, End of Year	\$ 183,310	\$ 117,108	\$ 25,053	\$ 1,334,477	67	-	\$ 2,274,978	\$ 200,440		-

<sup>\*\*\*\*\*\*</sup>Prior period adjustment- converted ambulance revenue from accrual to cash due to nature of operations; whereby collectibility of medical fees charged are unpredictable

## Nonmajor Special Revenue Funds

### REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE COMBINING SCHEDULE OF (CONTINUED)

For the year ended

City of Anniston

23,548 8,830 629,344 638,174 September 30, 2003 24,135 8,830 32,965 587 32,965 Development Action Grant Urban 9,673 (335,506) 345,179 531,080 (866,586) 1,119,655 1,119,655 588,575 588,575 Municipal Court 56,443 56,443 738,977 738,977 682,534 682,534 56,443 Detention Pond Grant FEMA 73,884 (6,467)(6,467)1,167 731,698 80,351 724,064 725,231 731,698 Development Community 65,251 61,560 61,560 12,730 52,521 112,109 1,972 65,251 114,081 LLEBG 2002 112,509 112,509 112,509 400 112,881 400 112,909 LLEBG 2003 64 (1,734) (1,734)(1,734)1,735 1,735 3,469 3,469 Bulletproof Vest Fund 278,154 552,004 273,850 278,154 273,850 278,154 552,004 Hazmat expenditures and other financing sources Operating Grants and Contributions Capital Grants and Contributions Excess (deficiency) of revenues over Excess Revenues over Expenditures Fund Balance, Beginning of Year Total Expenditures Fund Balance, End of Year Total Revenues Charges for Services Other Financing Sources General Revenues Public Safety Expenditures General Other Revenues

## Nonmajor Special Revenue Funds

# COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (CONTINUED)

City of Anniston									For the Septemb	For the year ended September 30, 2003
	Drug	Greenbriar	Quintard	Drug Task	Federal		Great	Youth	Cane	Urban
	Task	Road	Traffic	Force	Seized	Brownfield	American	Sports	Creek	Forestry
	Force	Phase II	Signal	Отсе	Assets	Project	Station	Complex	Subdivision	Grant
Revenues										
Charges for services \$	*	•	1 9	\$ 153,465 \$	ı	· 69	\$ .		•	
Operating grants and contributions	417,874	•	745	•	132,728	1		*	ř.	t
Capital grants and contributions	92	1,46		t	1	5	Ü	eri	į.	3,491
General revenues		63	e	1	1	L	ř.	26,853	•	£
Total Revenues	417,874			153,465	132,728	£7		26,853		3,491
Expenditures										
General	· C	(40)	(0)			1,500	27,341	117,326	•	3,491
Public safety	503,149		•	155,381	1	'n		r	ř	٠
Other		*	***	71,179		e:	•	ě.		
Fotal Expenditures	503,149		To a	226,560		1,500	27,341	117,326	ii l	3,491
Excess Revenues over Expenditures	(85,275)	7.9.	1	(73,095)	132,728	(1,500)	(27,341)	(90,473)	S#2	((6))
Other Financing Sources	41,513	21,310	1	.	*	1	18,830			3
Excess (deficiency) of revenues over expenditures and other financing sources	(43,762)	21,310	•	(73,095)	132,728	(1,500)	(8,511)	(90,473)	a	,
Fund Balance, Beginning of Year	57,383	(21,310)	(1,873)	138,998	4,457		8,511	1,371,255		
Fund Balance, End of Year	13,621	•	\$ (1,873)	\$ 65,903	\$ 137,185	\$ (1,500)	S .	1,280,782	·	·

### Nonmajor Special Revenue Funds

# COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (CONTINUED)

For the year ended September 30, 2003

City of Anniston

(355,939) 873,750 1,580,279 (819,273) 6,861,838 2,197,560 1,260,078 7,024,519 2,441,146 1,247,105 1,643,245 5,331,496 6,344,027 1,986,602 1,693,023 Totals (36,278)540,247 36,278 540,247 503,969 503,969 FY 2002 Airport Grant (3,195)(2,922)(273)2,922 2,922 3,195 LLEBG 2001 (29,412)Choccolocco 29,412 29,412 29,412 Resurfacing MPO LLEBG 2000

Expenditures General

Total Revenues

General Revenues

Operating Grants and Contributions Capital Grants and Contributions

Charges for Services

Revenues

expenditures and other financing sources

Fund Balance, Beginning of Year

Fund Balance, End of Year

Prior Period Adjustment

Excess (deficiency) of revenues over

Other Financing Sources

Excess Revenues over Expenditures

Total Expenditures

Public Safety

Other

### **Debt Service Funds**

### **COMBINING BALANCE SHEET**

City of Anniston	September 30, 2003
ASSETS	
Cash and Certificates of Deposit	\$ 96
Receivables Net	-
Due from Other Funds and Governments	-
Other Assets	<u> </u>
Total Assets	\$96_
LIABILITIES	
Accounts payable and accruals	\$
Total Liabilities	
FUND BALANCES	
Reserved for Debt Service Funds	96
Total Fund Balance	96
Total Liabilities and Fund Balance	\$ 96

### **Debt Service Funds**

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

	For the year ended
City of Anniston	September 30, 2003
Revenues	
Taxes	\$
Interest	
Proceeds from new debt	653,402
Total Revenues	653,402
Expenditures	
Principal Retirement	524,826
Interest charges and transfer fees	555,039
Miscellaneous	17,875
Total Expenditures	1,097,740
Excess (deficiency) of revenue	
over expenditures	(444,338)
Other financing sources (uses)	
Transfers in (out)	446,193
Excess (deficit) of revenue and other sources	
over expenditures and other uses	1,855
Fund Balance, Beginning of Year (as restated)	(1,759)
Fund Balance, End of Year	\$96

### Nonmajor Governmental Funds (by fund types)

### COMBINING BALANCE SHEET

City of Anniston						Sept	eml	ber 30, 2003
1.00777	<del></del>	Special Revenue Funds		Debt Service Funds		Anniston Museum Fund		Total Other covernmental Funds
ASSETS								
Cash and certificates of deposit	\$	6,588,498	\$	96	\$	505,545	\$	7,094,139
Receivables net		652,843		-		~		652,843
Due from other funds		1,046,165		-		-		1,046,165
Due from other governments		2,010,331						2,010,331
Other assets	-	457,023	_	<b>1</b>	0) 4	112,735		569,758
<b>Total Assets</b>	\$	10,754,860	\$_	96	\$	618,280	\$_	11,373,236
LIABILITIES								
Accounts payable and accruals	\$	997,546	\$	-	\$	29,138	\$	1,026,684
Due to other funds		2,186,379		-		-		2,186,379
Deferred revenue		709,097		: <del>-</del>				709,097
Accrual for sick leave	194					64,696		64,696
Total Liabilities		3,893,022	_	-		93,834		3,986,856
FUND BALANCES								
Reserved for:								
Special Revenue Funds		6,861,838		-				6,861,838
Unreserved, reported in:		-		-		-		
Special Revenue Funds		-		_				-
Debt Service Funds		-		96		-		96
Anniston Museum Fund		_		-		524,446		524,446
Total Fund Balances		6,861,838	_	96		524,446		7,386,380
Total Liabilities								
and Fund Balance	\$	10,754,860	\$	96	\$	618,280	\$	11,373,236

### Nonmajor Governmental Funds (by fund type)

### COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

For the year ended City of Anniston September 30, 2003 Special Debt Anniston Total Other Revenue Service Museum Governmental **Funds Funds** Fund **Funds** Revenues Charges for services \$ 119,465 2,106,067 1,986,602 Operating grants and contributions 225,515 2,423,075 2,197,560 Capital grants and contributions 1,260,078 1,260,078 549,720 549,720 City appropriations Other revenues 2,435,954 1,580,279 653,402 202,273 **Total Revenues** 7,024,519 1,096,973 8,774,894 653,402 **Expenditures** 2,441,146 General 2,441,146 1,247,105 Public safety 1,247,105 Public works Other 989,650 2,632,895 1,643,245 Debt service 1,097,740 1,097,740 **Total Expenditures** 5,331,496 1,097,740 989,650 7,418,886 1,356,008 Excess Revenues over Expenditures 1,693,023 (444,338)107,323 Other Financing Sources (373,080)(819,273)446,193 Excess (deficiency) of revenues over expenditures and other financing sources 873,750 1,855 107,323 982,928 6,759,391 Fund Balance Beginning of Year 6,344,027 (1,759)417,123 Prior Period Adjustment (355,939)(355,939)Fund Balance End of Year 96 524,446 7,386,380 \$ 6,861,838

### **Capital Projects Funds**

### COMBINING BALANCE SHEET

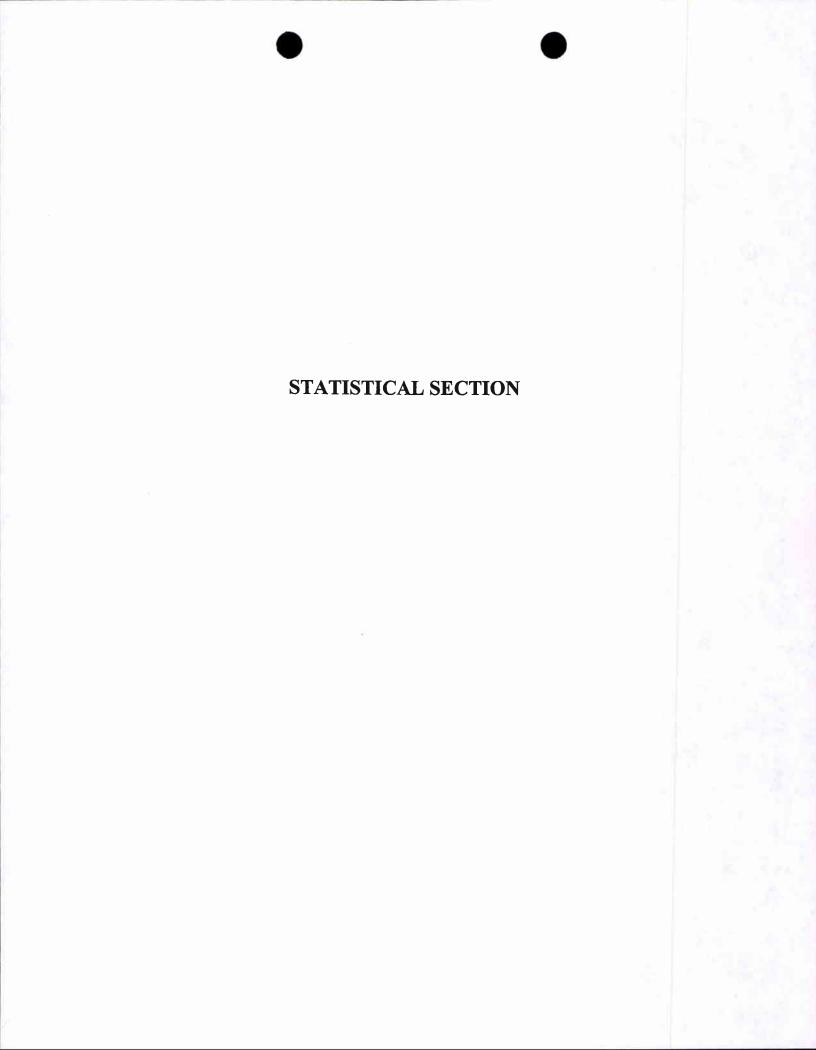
City of Anniston						Septe	mbe	er 30, 2003
City of Anniston		ectronics Drive		Noble Street		Carver/ cker Park		Total
ASSETS							Φ.	
Cash	\$	-	\$	-	\$	-	\$	12 11
Investments		=		-		-		
Receivables		<b>=</b> /:		1,288,930		_		1,288,930
Due from other funds				1,200,750		197,000		197,000
Due from other governments		-		-		-		-
Inventory	-		<del>.</del>	1 200 020	- \$	197,000	\$	1,485,930
Total Assets	\$ =	5.5	\$ <u>-</u>	1,288,930	= ·	177,000	:	
LIABILITIES AND FUND BALANCES								g 003
Accounts payable and accrued expenses	\$	-	\$	7,923	\$		\$	7,923 258,613
Due to other funds		-		-		258,613		238,013
Deferred revenue		-		-		_		1.5
Warrants payable	1	-	- 1		-		-	266.526
Total Liabilities		_	-	7,923	_	258,613		266,536
Fund balances		_		1,281,007	,	(61,613	)	1,219,394
Reserve for future projects			<b>-</b>			197,000	\$	1,485,930
<b>Total Liabilities and Fund Balances</b>	\$		= \$	1,200,930	= '		= 1	

### **Capital Projects Funds**

### COMBINING SCHEDULE OF REVENUES EXPENDITURES AND CHANGES IN FUND BALANCE

City of Anniston For the year ended September 30, 2003

City of Anniston						Sep	tem	ber 30, 2003
REVENUES	-	Electronics Drive	_	Noble Street	<u>T</u>	Carver/ ucker Park	_	Total
Intergovernmental Revenues	•		_		_			
Federal and state grants	\$	-	\$	-	\$	197,000	\$	197,000
State taxes		-		-		-		1
Other Operating Revenues Interest on investments								
Other		-		-		-		
	- 3				-			-
Total Revenues	\$		\$	_	\$	197,000	\$_	197,000
Expenditures								
General	\$	62,300	\$	78,374	\$	300	\$	140,974
Public safety		-		-		-		-
Public works				-				
<b>Total Current Operations</b>		62,300		78,374		300		140,974
Projects				627,675		303,064		930,739
Total Expenditures	4	62,300		706,049		303,064		1,071,413
Excess (Deficiency) of								
Revenues over		(62,300)		(706,049)		(106,364)		(874,713)
Expenditures		-		-		-		
Other Financing Sources (Uses)								
Transfers in (out)		62,300		1,987,056		44,751	14	2,094,107
Excess (deficiency) of								
Revenues over		-		-		-		
Expenditures and other		-		1,281,007		(61,613)		1,219,394
Financing Sources		-		-		-		-
Fund Balance								
Beginning of Year			2				1	
Fund Balance								
End of Year	\$	-	\$	1,281,007	\$_	(61,613)	\$_	1,219,394
					-		-	



## GENERAL GOVERNMENTAL REVENUES BY SOURCE

26,468,462	543,306		2,016,730	•	3,094,667	20,813,759	2003
27,058,816	1,079,619		1,315,850	205,103	3,359,187	21,099,057	2002
26,371,555	1,892,308	1 2	1,452,703	253,719	3,135,341	19,637,484	2001
25,232,986	1,622,967	3,964 *	1,370,752	178,257	2,918,267	19,138,779	2000
25,674,550	1,299,166	* 5,689 *	1,397,546	162,361	2,878,925	19,910,863	6661
25,488,864	770,193	1,020,782	1,489,299	175,825	2,860,808	19,171,957	8661
30,783,339	2,739,658	1,014,993	1,541,813	2,255,968	2,844,874	20,386,033	1661
27,609,491	1,476,852	1,143,106	1,560,256	1,991,987	2,676,145	18,761,145	9661
28,381,498	2,650,918	1,060,284	1,505,557	1,771,145	2,666,025	18,727,569	1995
31,302,309	7,330,132	1,051,835	1,284,035	1,428,484	2,616,366	17,591,457	1994
30,098,291	6,230,486	936,902	1,173,426	1,984,304	2,477,952	17,295,221	1993
22,434,328	655,788	1,027,931	1,120,086	2,845,239	2,439,495	14,345,789	1992
19,330,810	1,318,774	942,137	936,285	1,283,264	2,387,073	12,463,277	1661
\$ 19,433,270	\$ 1,994,006	\$ 663,223	\$ 770,561	\$ 1,490,681	\$ 2,254,398	\$ 12,260,401	1990
Totals	Other Operating Revenues	Fines and Forfeitures	Charges for Services	Intergovernmental	Licenses and Permits	Taxes	Fiscal Year
For the year ended September 30, 2003	For					ton	City of Anniston

\*This amount is not comparable to past years due to a change in classification for court revenues from the General Fund to two Special Revenue Funds.

# GENERAL GOVERNMENTAL EXPENDITURES BY FUNCTION

City of Anniston	niston								adac		September 50, 200
Riscal Vear	General	Public Safety	Public Works	Recreation	Other Boards & Functions	Debt Services	Capital Outlay	City Board of Education	rd noi	T	Totals
1990	1 33		\$ 3,457,673	\$ 1,969,980	\$ 1,368,591	\$ 1,970,607 \$	6,907,243	\$ 1,247,033	033 \$		24,211,994
1661	1,981,125	5,186,443	3,483,836	5 2,096,009	1,283,566	1,972,857	2,757,238	1,060,024	024	19,	19,821,098
1992	2,297,071	5,679,652	3,627,859	9 2,336,943	1,398,220	1,968,641	3,902,281	1,166,687	289	22,	22,377,354
1993	2,879,173	6,096,465	3,974,778	3,622,519	1,512,172	1,613,371	1,775,062	1,233,851	851	21,	21,707,391
1994	3,759,041	6,801,532	4,569,423	3 2,522,281	1,722,312	1,388,160	2,023,300	1,680,888	888	24,	24,466,937
1995	2,731,571	7,329,401	4,541,047	7 2,741,367	1,724,949	1,916,167	6,329,616	1,730,828	828	29,	29,044,946
9661	2,917,283	8,106,794	4,538,096	6 2,872,552	1,790,939	2,033,059	3,848,921	1,739,278	,278	27,	27,846,922
1997	2,893,958	8,367,569	4,421,333	3 2,984,582	2,298,812	2,433,107	2,995,048	1,442,512	,512	27,	27,836,921
1998	3,657,746	8,020,112	4,470,958	8, 2,590,672	1,586,965	4,266,327	5,696,398	1,186,664	,664	31	31,475,842
1999	2,611,689	7,613,435	4,558,060	0 2,527,650	2,345,624 *	2,046,967	6,875,437	150	150,365	28	28,729,227
2000	4,738,949	7,342,895	4,475,431	1, 2,669,647	2,387,482 *	2,089,958	7,050,798	302	302,008	31	31,057,168
2001	4,173,703	7,914,733	4,850,721	3,416,426	2,804,683	1,434,445	4,107,831	909	606,227	29	29,308,769
2002	5,710,152	7,637,435	4,329,638	38 2,896,191	2,944,431	1,434,992	3,598,017	841	841,224	29	29,392,080
2003	4,638,203	8,838,167	4,948,718	3,836,855	3,126,112	1,097,740	1,739,299		1,004,574	56	29,229,668

### PROPERTY TAXES LEVIED IN CALHOUN COUNTY, ALABAMA

City of Anniston

For the year ended September 30, 2003

Year Beginning					Uncollected at	Sale Date
Oct-01	Ass	sessed Valuation	Tota	l Taxes Levied	Amount	Percentage
1993	\$	142,700,854	\$	2,555,200	\$ 39,455	1.54%
1994		146,690,151		2,610,732	20,578	0.79%
1995		148,860,149		2,816,014	24,217	0.86%
1996		153,152,222		2,645,567	13,114	0.50%
1997		152,990,838		2,968,963	46,650	1.57%
1998		158,123,167		3,060,710	27,756	0.91%
1999		182,891,787		3,056,883	29,482	1.04%
2000		180,626,480		3,222,424	41,461	1.29%
2001		240,320,072		3,869,613	32,182	1.20%
2002		200,953,661		3,866,486	31,335	1.21%
2003		281,583,930		3,963,333	73,471	1.85%

Source: Calhoun County Tax Collector and Calhound County Tax Assessor

All ad valorem taxes levied by the State, County and any municipality in Calhoun County are assesed by the Tax Collector of Calhoun County.

### PROPERTY TAX RATES ALL OVERLAPPING GOVERNMENTS

City of Anniston	For the year September 3	
The tax rates shown below were effective October 1, 1979, except the Fire District Tax, which became effective October 1, 1996. Composition of the tax rate per hundred dollars of assed valuations is as follows:	*	
State of Alabama General Fund (no limit as to time) Soldier fund (no limit as to time) School Fund (no limit as to time Total	\$	0.25 0.10 0.30 0.65
Calhoun County Tax General Fund (no limit as to time) Road and Bridges Fund (no limit as to time) Total		0.65 0.30 0.95
County Schools General School Fund General School Fund Total (shared with City Schools based on average daily attendance)		0.15 0.40 0.55
Total Calhoun County		1.50
Fire District Tax		0.30
City of Anniston Muncipal Tax General Municipal Purposes (no limit as to time) Public School Uses (voted to September 30, 2003) Public School Operation (voted to September 30, 2003) Total	12	1.27 0.63 0.30 2.20
Special Schools Tax Public School Uses (School District Levy) (voted to September 30, 2007)		0.50
Total City of Anniston		2.70
Grand Total	\$	5.15

Taxes due October 1 and delinquent January 1 (Discounts allowed: None)

Penalties for delinquency: \$2.50 plus 12% interest

Tax sale date: usually June

## ASSESSED VALUE OF ALL TAXABLE PROPERTY

City of Anniston	no						Sep	or the	For the year ended September 30, 2003
Assessment Date Oct. 1	Class I* Public Utility 30% Assessment	Class II* Commercial 20% Assessment	Class III* Residential 10% Assessment	Sul Ass Pro	Subtotal Assessed Property		Automobile Assessed Value**		Total Assessed Value
1994	\$ 16,016,440	\$ 89,475,436	\$ 31,605,773	\$ 13.	137,097,649	<del>69</del>	12,199,040	<del>6∕3</del>	149,296,689
1995	14,879,660	88,866,675	31,281,774	13.	135,028,109		13,832,040		148,860,149
9661	14,966,840	91,755,286	31,776,616	13	138,498,742		14,653,480		153,152,222
1997	14,456,400	104,943,634	33,590,804	15.	152,990,838		12,121,994		165,112,832
8661	14,918,160	108,770,018	34,434,989	151	158,123,167		18,470,680		176,593,847
1999	19,114,670	124,279,445	39,497,672	18.	182,891,787		19,359,500		202,251,287
2000	19,496,732	121,632,079	39,497,669	18	180,626,480		22,753,826		203,380,306
2001	24,316,476	169,234,207	46,769,389	24	240,320,072		27,985,220		268,305,292
2002	22,372,100	145,830,215	46,899,943	21	215,102,258		28,587,120		243,689,378
2003	25,084,360	209,604,290	46,895,280	28	281,583,930		29,509,020		311,092,950

### RATIO OF NET GENERAL OBLIGATION BONDED DEBT TO ASSESSED VALUE AND NET GENERAL OBGLIATION BONDED DEBT PER CAPITA

BONDED DEBT PER CAPITA

For the year ended

385 324 472 424 466 September 30, 2003 424 313 498 597 528 Net Bonded Per Capita 7.13% 2.80% 5.59% 4.28% 4.69% 10.30% 5.57% 8.66% 8.52% 8.91% 7.90% 5.58% Assessed Value Bonded Debt to Ratio of Net 10,275,719 9,426,249 7,925,322 11,318,658 14,066,533 12,599,614 12,686,989 11,300,012 8,340,407 13,262,619 15,899,675 11,324,981 Net Bonded Debt 96 7,972 96 147,988 6,083 42,832 10,979 66 13,011 6,985,000 151,691 General Debt Service Funds 6,621 7,925,418 14,072,616 12,642,446 11,335,960 11,326,630 10,275,818 9,426,345 11,448,000 13,414,310 15,906,296 **Gross Bonded** 15,325,407 12,700,000 Debt 281,583,930 152,990,838 176,593,847 202,251,287 203,380,306 240,320,072 200,953,661 148,860,149 153,152,222 142,351,773 142,700,854 146,690,151 Assessed Value 24,509 24,509 26,638 26,638 26,638 24,276 24,509 26,638 26,638 26,638 26,638 26,638 Number Census 2000 2000 1990 1990 1990 2000 2000 1990 1990 1990 1990 1990 City of Anniston Fiscal Year Ended 2002 2003 2000 8661 1999 2001 995 9661 1997 1992 1993 1994

Property is assessed on the following basis:

Class I Public Utility	30%
Class II Commercial	20%
Class III Residential	10%

### SCHEDULE OF DIRECT AND OVERLAPPING DEBT

City of Anniston			or the year ended optember 30, 2003
	Gross Debt Less Debt Service Cash	Percentage of Debt Applicable to City of Anniston	City of Anniston Debt Burden
City of Anniston			
Gross Warrants	\$ 7,925,418		\$
Less: Debt service funds assets	96_		
Direct Net Debt	7,925,322	100%	7,925,322
Overlapping Debt	None	None	None
Total Direct and Overlapping Debt			\$ 7,925,322

### COMPUTATION OF LEGAL DEBT MARGIN

City of Anniston		the year ended mber 30, 2003
Assessed value of real and personal property	\$	200,953,661
Debt limit, twenty percent of assessed value (constitutional limit)		40,190,732
Outstanding general obligation bonds:		
General obligation bonds Total	,	(7,925,418)
Legal Debt Margin	\$_	32,265,314
Note: Section 255, as amended, Constitution of State of Alabama, limits debt of the C to twenty percent of the assessed value of taxable property. Excluded from this limital issued for schools.		
Overlapping debt		
Total Direct and Overlapping Debt	\$_	7,925,322

## SCHEDULE OF INSURANCE IN FORCE

	City of Anniston					For	For the year ended September 30, 2003	_ ml
	Company Name	Types of Coverage	Policy Number	From	To	Liability Limits	Annual Premiums	2
	Philadelphia Insurance	Fire and lighting extended coverage all building and contents	HULT 100126	04/01/03	04/01/04	\$ 34,740,073	\$ 42,374	
	Alabama Municipal	Automobile Liability	AL0090611A13400	10/14/02	10/14/04	Automobile liability- \$2,000,000 limit Uninsured motorist-	٠.	_
	Alabama Municipal	Commercial General Liability/ Public Officials, Errors & Omissions, Employee Benefits	AL0090611A13400	10/14/01	10/14/03	2,000,000		
80	Alabama Municipal	Law Enforcement Officer's Comprehensive Liability	AL0090611A13400	10/14/01	10/14/03	2,000,000		
	Alabama Municipal	Public Employees' Blanket Bond- Faithful Performance	AL0090611A13400	10/14/01	10/14/03	25,000 each	314,132	61
	Municipal Workers Comp. Fund, Inc.	Workmen's Compensation	D169-02	02/01/03	01/31/04	1,500,000	371,731	_
	Alabama Municipal	Public Official Bond - City Clerk	ALB200920	10/03/02	10/02/03	10,000	50	
	Alabama Municipal	Public Official Bond - City Manager	ALB200920	01/01/02	10/02/03	20,000	175	10
	Alabama Municipal	Public Official Bond - Finance Director	ALB200920	10/02/02	10/02/03	20,000	450	_
	Alabama Municipal	Public Official Bond - Mayor	ALB200920	10/03/02	10/02/03	10,000	50	0
	Employees Mutual	Fidelity Bond - Polygraph Examiner	S199043	10/01/02	10/01/03	2,000	50	0
	Employees Mutual	Fidelity Bond - Polygraph Examiner	T11835	12/04/02	12/04/03	2,000	50	0
	Alabama Municipal	Public Official Bond - Municipal Court Clerks (4)	ALB200920	10/01/02	10/02/03	10,000 each	200	0

### **BUSINESS STATISTICS**

Source: (1) Federal Reserve Bank of Atlanta

<sup>\*</sup>Does not include retail sales volume for 2002. Center suspended stats for 2002. They are changing their data retrieval (2) Center for Business and Economic Research - The University of Alabama/City of Anniston Planning Department

<sup>(3)</sup> Alabama State Employment Service

<sup>(4)</sup> Alabama State Unemployment Service

### RATIO OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL BONDED DEBT TO TOTAL GENERAL EXPENDITURES

For the year ended City of Anniston September 30, 2003 Ratio of Debt Service to **Fiscal** General **Expenditures** Year Principal Debt Service **Expenditures** (Percentage) Interest 1989 \$ 600,000 \$ 752,078 \$ 1,352,078 \$ 16,304,885 8% 1990 895,000 1,069,099 12% 1,964,099 16,316,751 1991 956,000 1,010,578 1,966,578 15,873,406 12% 1992 1,012,000 951,589 1,963,589 16,428,474 12% 1993 1,217,000 644,749 1,861,749 17,578,841 11% 1994 1,173,000 20,385,778 9% 689,144 1,862,144 1995 1,224,000 21,801,446 9% 681,500 1,905,500 9% 1996 1,310,000 23,278,879 712,383 2,022,383 1997 1,556,000 877,107 2,433,107 22,821,916 11% 1998\* 3,212,170 768,590 3,980,760 22,852,403 18% 1999 1,412,199 634,768 2,046,967 21,811,906 9% 2000 9% 1,509,330 24,308,813 580,628 2,089,958 2001 838,809 25,023,785 6% 595,636 1,434,445 2002 6% 885,222 25,269,367 549,770 1,434,992

524,826

555,039

2003

1,079,865

4%

27,127,354

<sup>\*</sup>Includes 1994-A Refunding Escrow Payment (Note 2).

### 2003 AD VALOREM TAX PRINCIPAL TAXPAYERS

City of Anniston				year ended er 30, 2003
	As	sessed Value	Mu	nicipal Tax
Alabama Power Company	\$	8,471,920	\$	160,966
Bell South Telecommunications		6,450,600		122,561
Union Foundry Company/McWane, Inc.		6,682,460		123,132
McWane, Inc./M & H Valve Company		3,028,140		57,534
Deltacom, Inc.		5,053,300		96,014
Werner Company		2,043,010		45,700
Alabama Gas Corporation		1,857,480		35,292
North American Bus Industries, Inc.		2,028,640		38,544
Cane Creek L.L.C.		1,680,250		33,742
Solutia, Inc.	<u> 125</u>	1,735,640		32,977
Total	\$_	39,031,440	\$	746,462

### SCHEDULE OF GENERAL OBLIGATION WARRANTS OUTSTANDING

City of Anniston				the year ended ember 30, 2003
General Obligation	Election	 Issued	Septe	ember 30, 2003
2003 General Obligation Warrant	04/11/03	\$ 6,415,000	\$	6,415,000
Refunding	08/01/98	1,800,000		1,395,000
Building warrants	09/01/96	180,000		115,418
Total			\$ .	7,925,418

### MISCELLANEOUS STATISTICAL DATA

City of Anniston			year ended er 30, 2003
Date of Incorporation:	February 4, 1979	Recreation:	
Date of meorpotation.	1 columny 4, 1979	Number of Parks	40
Form of Government:	Council/Manager	Acres of Parks	897
Torm of Government.	Council Ivianagei	Golf Courses (Public & Private)	3
Area:	46.70 Square Miles	Tennis Courts	20
THOU.	10.70 bquate miles	Community Centers	8
Miles of Paved Streets:	222	Softball Complexes	1
Miles of Sewers:		Public Safety:	
Sanitary	213	Number of Fire Stations	6
Storm	1,005	Number of Police Stations	1
(Additional area not n measured at end of 20	napped or	Fire Insurance Classification	3
	, v = )	Population:	
City Employees:		1900 Federal Census	9,695
Police Department	124	1910 Federal Census	12,794
Fire Department	98	1920 Federal Census	17,734
Public Works	83	1930 Federal Census	22,345
Miscellaneous	170	1940 Federal Census	25,523
Planning	5	1950 Federal Census	31,066
•	480	1960 Federal Census	33,657
		1970 Federal Census	31,533
Public Schools:		1980 Federal Census	29,185
Elementary (k-5)	5	1990 Federal Census	26,638
Middle (6-8)	1	2000 Federal Census	24,276
High (9-12)	1	2000 Federal Census	24,509
Vocational/Tech	1		
Alternative	1	With the annexation of Blue Mountain	
	9	population increased by 233 within the	e City limits.
School Enrollment:	89	Meeting Facilities:	
		City Meeting Center	1
Number Annual H.S. Gr	aduates: 89		
Libraries:			
Central	1		
Branches	1		
Bookmobiles	1		

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the year ended September 30, 2003	Federal Program CFDA or Award Revenue Number Amount Recognized Expenditures		16.579 \$ 98,814 \$ 77,442 \$ 77,442	16.579 131,185 131,185 131,185	16.579 330,000.00 330,000 330,000 \$330,000 \$330,000 \$338,627	83.518 \$ 3,772 \$ 3,772 3,400 8,665 123,453 123,453 15,000 15,000	12.401 136,194 136,194 136,194 ce
City of Anniston		Federal Grantor/ Pass-through Grantor/ Program Title and Number/	U.S. Department of Justice Cops Universal Hiring Program 95CF-WX-1561	Law Enforcement Block Grant 2001-LB-BX-3807	Passed Through State Department Economic and Community Affairs: Drug Control and System Improvement ALEPA 01-DB-02-020 Total Department of Justice	Other Federal Assistance Passed through Alabama Emergency Management Agency: FEMA HMGP 0861-0017 FEMA HMGP 0856-0009 FEMA HMGP 1019-0008 FEMA HMGP 1317-0004	Fort McClellan Property Cooperative Agreement Award Total Other Federal Assistance

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)

831,477	831,477			Total Department of Transportation
6	1	11,204	20.100	STPOE-7405
	11 264	11,264	20.106	S1PTE-0099 (5)
	102 826	120,000	20.106	STPTE-0097 (54)
	30,000	200,000	20.100	3-01-0008-1700
	167,299	589 500	20.106	3-01-0008-1801
40	ν.	508.857	20.106	3-01-0008-2002
54 \$ 16,264	\$ 16.264	501.998	20106	Airport Improvement Program
				Federal Aviation Administration
				U.S. Department of Transportation
0/5,150	0/2,150			Total Department of HUD
		100,000	14,231	ESG-01-032
	38,027	149,000		Emergency Shelter Grant
				Passed Through State Department Economic and Community Affairs:
			14.221	Program Revenue B-83-AA01-0049
7 36,337	36,337		14.221	Urban Development Action Grant Repayment Income B-83-AA01-0087
6 \$ 670,716	\$ 670,716	\$ 814,000	14.218	U.S. Department of HUD  Community Development  Block Grant Entitlements (1)  B-00-MC-01-0001
				Pass-through Grantor/ Program Title and Number/
				Federal Grantor/
Expenditures	Revenue Recognized	Program or Award Amount	Federal CFDA Number	
For the year ended September 30, 2003	S	Ð		City of Anniston

### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

City of Anniston

September 30, 2003

### 1. Basis of Accounting

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the City of Anniston and is presented on the modified accrual method of accounting.

The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of State, Local Governments and Non-Profit Organizations. Therefore, some of the amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

This is the same method used to prepare the general-purpose financial statements for the City of Anniston.

### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND ON THE INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and City Council City of Anniston, Alabama

We have audited the financial statements of the City of Anniston, Alabama as of and for the year ended September 30, 2003, and have issued our report thereon dated July 15, 2004. We conducted our audit in accordance with generally accepted auditing standards, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Compliance

As part of obtaining reasonable assurance about whether the City of Anniston, Alabama's general-purpose financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*, and which are described in the accompanying schedule of findings and questioned costs a Findings X1-1 and X1-2. We also noticed certain immaterial instances of noncompliance that we have reported to management of the City of Anniston in a separate letter dated July 15, 2004.

### Internal Control over Financial Reporting

In planning and performing our audit, we considered the City of Anniston's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration over the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions that are also considered material weaknesses. However, we believe that none of the reportable conditions described above is a material weakness. We also noted other matters involving the internal control over financial reporting, which we have reported to management of the City of Anniston in a separate letter dated July 15, 2004.

### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND ON THE INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (CONTINUED)

This report is intended solely for the information and use of the audit committee, management, and other agencies named in the report, federal awarding agencies and pass-through entities and not intended to be and should not be used by anyone other than these specific parties.

bodgame, Benlison & Cotton, f.f.C

Anniston, Alabama

July 15, 2004

### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Honorable Mayor and Members of the City Council City of Anniston, Alabama

### Compliance

We have audited the compliance of the City of Anniston with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended September 30, 2003. The City of Anniston's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of City of Anniston's management. Our responsibility is to express an opinion on the City of Anniston's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Anniston's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City of Anniston's compliance with those requirements.

In our opinion, the City of Anniston complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended September 30, 2003. However, the results of our auditing procedures disclosed instances of noncompliance with those described in accordance with OMB Circular A-133 and which are described in the accompanying schedule of findings and questioned costs as Findings X3-1 through X3-29.

### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133 (CONTINUED)

### **Internal Control over Compliance**

The management of the City of Anniston is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City of Anniston's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the audit committee, management, and other Agencies named in the report, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

redgame, Bulison & Cotton, 85C

Anniston, Alabama

July 15, 2004

### CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003

### SUMMARY OF AUDITORS' RESULTS

- 1. The auditors' report expresses an unqualified opinion on the financial statements of the City of Anniston.
- 2. No reportable conditions disclosed during the audit of the financial statements are reported in the City of Anniston.
- 3. No instances of noncompliance material to the financial statements of the City of Anniston, which would be required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
- 4. Reportable conditions in internal control over major federal award programs disclosed during the audit is reported in the Report on Compliance with Requirements Applicable to each Major Program and on Internal Control over Compliance in accordance with OMB Circular A-133. The condition is not reported as a material weakness.
- 5. The auditors' report on compliance for the major federal award programs for City of Anniston expresses an unqualified opinion on all major federal programs.
- 6. Audit findings that are required to be reported in accordance with Section 510(a) of OMB Circular A-133 are reported in this Schedule.
- 7. The threshold used for distinguishing between Type A and B programs was \$300,000.
- 8. City of Anniston did not qualify as a low-risk auditee.

### FINANCIAL STATEMENT FINDINGS

There are no audit findings required to be reported by Circular A-133.

### FINDINGS AND QUESTIONED COSTS-MAJOR FEDERAL AWARD PROGRAM AUDIT

COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM Project Numbers B-01-MC-01-0001

B-01-MC-02-0002

Questioned Costs

### X3-1 Street Paving-Streets not identified in Action Plans

Condition and Criteria: Total costs charged to the program for street paving projects were not reconcilable to the action plans, bid documents and cost estimates.

### CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM Project Numbers B-01-MC-01-0001

B-01-MC-02-0002

Questioned Costs

Effect: The expenditures for this project were ineligible.

Cause: Sufficient documentation was not located in the file.

Population and Items Tested:

Number Dollars

Population Size

Items Tested

Items Not in Compliance 29 \$626,856

\$178,760

Auditors' Recommendation: City should provide sufficient documentation or repay the funds in the amount in question.

Grantee Response: City has created a file with proper documentation for review; proper contract compliance will be included in specifications for public works projects in the future.

### X3-2 Emergency Repairs/Rehabilitation Activity-1828 Front Street

Condition and Criteria: Activity at 1828 Front Street was classified as an emergency repair in program year 2002. All costs were charged to CDBG Sanitary Sewer Account.

Effect: The project expenditure was ineligible.

Cause: No documentation this project met a National Objective or resulted from an emergency nature. Activity was not carried out in compliance with HUD's contracting requirements. Files do not contain appropriate documents. Project was for installation of a water main, not sewer.

Population and Items Tested: See Finding 3-1.

\$ 3,250

Auditors' Recommendation: City should provide sufficient documentation to address the finding or repay the funds in the amount in question.

### CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

Grantee Response: Project qualified for the national objective as set forth in Section 570.208 (a) (3) of the regulations; contracting requirements were not required because all work was for account-work performed by the Anniston Water Works and Sewer Board. They are the only entity authorized for this activity. Proper documentation is now located in the file, which was mislabeled and has been corrected.

### X3-3 Emergency Repair- 1630 Hanna Avenue

Condition and Criteria: Activity was for repair/replacement of a water line located at above address. Information in the file states that the activity met the Water Board's criteria for participation and the Board would assist with in-kind service if the project were funded.

Effect: Project expenditures were ineligible.

Cause: Files contained insufficient documentation to justify this project met a National Objective or qualified as an emergency situation. Files did not contain contracting requirements, solicitation of bids, justification for in-house services, environmental reviews and inspection reports.

Population and Items Tested: See Finding X3-1

Auditors' Recommendation: City should provide sufficient documentation to address the findings as listed above or repay the funds in question.

Grantee Response: Activity met a national objective as set forth in Section 570.208 (a) (3) of the regulations; file was mislabeled and has been corrected; contracting requirements were not required because all work was for account-work performed by the Anniston Water Works and Sewer Board. They are the only entity authorized to perform the work required for this activity. Normal business procedures do not require on-going inspections; the file has been updated to include all invoices; CDBG staff will complete an environmental checklist for each and every unit of rehab in the future.

\$ 1,160

### CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

### X3-4 Emergency Repairs- 417 Glen Addie

Condition and Criteria: Activity consisted of shoring-up sills, replacing damaged joists, replacing framing members in the bathroom, installing sheet vinyl, replacing roofing, removing chimney, replacing decking and replacing damaged sheetrock.

Effect: Ineligible expenditure.

Cause: Insufficient documentation to justify the project met a national objective and was of an emergency nature. Files did not reflect work write ups to justify emergency repairs. Insufficient documentation in the file to show this activity was carried out in compliance with HUD's contracting requirement, no appropriate contract documents, solicitation of bids, environmental reviews or progress/inspection reports.

Population and Items Tested: See Finding X3-1.

Auditors' Recommendation: City should provide sufficient documentation to address the findings as listed above or repay the funds in question.

Grantee Response: Activity met a national objective as set forth in Section 570.208 (a) (3) of the regulations; file was mislabeled as emergency, now corrected; repair was an eligible rehab activity; City is not a party to the contract, instead contract is between homeowner and contractor; HUD contracting requirements do not apply under residential rehabilitation; contract document is in file; final inspection form was signed by contractor, homeowner and staff; City Inspections Division issued work permits and conducted on site progress inspections. Regarding environmental review, see explanation provided under Finding X3-2.

\$ 3,550

# CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

## X3-5 Sanitary Sewer Line- 1313, 1317, 1325, and 1324 Pine Avenue

Conditions and Criteria: Activity involved extension of sanitary sewer trunk line for purpose of connecting four houses to City sewer system; also, proposals to connect improper washer lines and cap broken sewer lines. Two proposals, one which appears to be duplicated.

Effect: Ineligible expenditure \$7,006

Cause: Insufficient documentation in program files; no documentation that this activity was carried out in compliance with HUD's contracting requirements. The files did not contain documentation of contract documents, solicitation of bids, or justification for in-house services. No documentation for environmental reviews or final inspection reports.

Population and Items Tested: See Finding X3-1.

Auditors' recommendation: City should provide sufficient documentation to address the findings or repay funds of the amount in question.

Grantee response: Activity met a national objective as set forth in Section 570.208 (a) (3) of the regulations. File was incorrectly categorized and has been corrected; Bids were taken, only two were submitted, one of which was late and did not qualify. The accepted bid stated that additional work may be required. Additional work of \$1,000 was approved and this made the contract price a total of \$7005.89. Plumbing permit information was verified at each of the locations; HUD contracting requirement do not apply under residential rehabilitation. Contract documentation is located in the file for review; regarding the environmental review records, see finding 3X-1.

\$ 7,006

## CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

### X3-6 Sanitary Sewer Line

Conditions and Criteria: Activity involved repair of a City sewer line that had been broken for years. Officer identified broken sewer line as a pre-existing maintenance condition that allowed raw sewage to spill into the ditch.

Effect: Ineligible expenditure.

Cause: Insufficient documentation in the files to document this project met a national objective. Files did not reflect that this project was carried out in compliance with HUD's contracting requirements. Files did not contain appropriate contract documents, solicitation of bids or justification for in-house services. No documentation reflecting an environmental review and no final inspection reports.

Population and Items Tested: See Finding X3-1.

Auditors' recommendation: City should provide sufficient documentation to address findings or repay the amount in question.

Grantee response: File was mislabeled and has been corrected to reflect a Housing Rehabilitation activity, since this was a service line to a private residence. Activity met national objective under Section 570.208 (b) (2), activities to address the elimination of slums and blight on a spot basis. Due to immediate need, bids were solicited by phone and only one bid was received. Anniston Water Works and Sewer Boards state that they are not responsible for maintenance and upkeep of a private sewer line. Plumbing inspector approved completion of the work prior to payment. Regarding environmental review, see Finding X3-2.

### X3-7 Sanitary Sewer Line- 417 Glen Addie Avenue

Conditions and criteria: Activity was incorrectly listed as a sewer line project; however it is actually the replacing of two new commodes and seats, faucets, etc. Documentation was improper.

\$ 4,200

# CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

Effect: Expenditure was ineligible under this classification.

Cause: File contained insufficient documentation to justify this project met a national objective. File does not reflect compliance with HUD contracting requirements; file did not contain appropriate contract documents, solicitation of proposals, environmental reviews, progress inspections and completion reports.

Population and Items Tested: See Finding X3-1.

Auditors' Recommendation: City should provide sufficient documentation to address findings or repay funds in the amount in question.

Grantee Response: Activity met a national objective as set forth in Section 570.208 (a) (3) of the regulations. File was mislabeled and has been corrected to reflect a rehab activity. Proper documentation is located in the file, and final inspection was signed by contractor, homeowner and staff. Inspections conducted on site progress inspections and payment was made only after final inspection. Regarding environmental review, see Finding X3-2.

## X3-8 Sanitary Sewer Line-1206 West 14th Street

Conditions and criteria: Activity file reflects charges for the connection of a house sewer service line to sewer main in the street; however, file only contains P.O. Box, bill and memo to finance department; no documentation in file showing beneficiary information.

Effect: Ineligible Expenditure

Cause: File contained insufficient documentation to justify this project met a national objective. File did not document that this activity met any program requirements; no work write ups to justify repairs; no documentation to verify compliance with HUD's contracting requirements; files do not contain appropriate contract documents; solicitation of proposals, environmental reviews, inspections and completion reports.

599

## CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

Population and Items Tested: See Finding X3-1

\$ 2,575

Auditors' Recommendation: City should provide sufficient documentation to address the findings listed or repay the amount in question.

Grantee Response: Activity met a national objective as set for in Section 570.208 (a) (3) of the regulations. File was mislabeled and has been corrected to reflect a rehab activity. Work write up is now located in file; City is not party to the contract and HUD requirements do not apply under residential rehabilitation; contract documentation in located in file, and on-going and final inspections were performed by City Inspections Division; regarding environmental review records, see explanation at Finding X3-2.

### X3-9 Sanitary Sewer Line- 1221 Ferron Avenue

Conditions and criteria: Activity and charges were for reinstallation of a sewer line at a residence; Incompliant with HUD's program requirements.

Effect: Ineligible expenditure

Cause: Files contained insufficient documentation to justify that project met a national objective. No work write ups in files; not documentation of compliance with HUD's contracting requirements; no contract documents, solicitation of proposals, environmental reviews, progress and completion reports.

Population and Items Tested: See Finding X3-1.

\$ 2,000

Auditors' recommendation: City should provide sufficient documentation to correct the findings or repay the funds in the amount in question.

## CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

Grantee response: Activity met a national objective as set forth in Section 570.208 (a) (3) of the regulations. File was mislabeled and has been corrected to reflect a rehab activity. Work write ups are in the file; City is not a party to the contract; therefore, HUD contracting requirements do not apply. Contract documents are in the file, staff was onsite each day, and final inspection form was signed by all involved. Inspections conducted on site progress inspections and payment was made after final approval. Regarding environmental review, see Finding X3-2.

### X3-10 Sanitary Sewer Line- 515 West 11th Street

Condition and criteria: Activity did not have proper documentation to justify the project; File consisted of improper documentation.

Effect: Ineligible expenditure

Cause: Insufficient documentation; no work write ups to justify repairs; no documentation to justify compliance with HUD contracting requirements, and other appropriate documentation.

Population and Items Tested: See Finding X3-1.

Auditors' recommendation: City should provide documentation to address findings or repay funds in the amount in question.

Grantee response: Activity met a national objective set forth in Section 570.208 (a) (3) of the regulations. File was mislabeled and was corrected to reflect a rehab activity; documentation, work write ups, and contract documentation are now located in the file. City is not a party to the contract; therefore, HUD contracting requirements do not apply. On site inspections and final inspections were conducted by the City Inspections division. Regarding environmental review, see Finding X3-2.

# CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

#### **X3-11 Calhoun County Housing Corporation (CCHC)**

Conditions and criteria: Sub recipient's file contained no evidence the CCHC has carried out this activity; review of records in office disclosed all activities under this project were carried out by City's CDBG staff. Reviewer was unable to determine scope of activities, number of participants, or cost of work; no total construction cost per job was noted in file; amounts were listed with no work specified; no program year was specified; no evidence of monitoring.

Effect: Ineligible expenditure

Cause: Poor file documentation; no justification for this project; no work write ups to justify repairs; no documentation that this project was in compliance with HUD contract requirements; files contained inappropriate documentation; no solicitation of proposals, environmental reviews, progress and final inspections.

Population and Items Tested: See Finding X3-2.

Auditors' recommendation: City should provide sufficient documentation to address the findings or repay funds in the amount in question.

Grantee response: Information is in files and documentation to verify that all recipients were eligible. Files are ready for review; Work write ups, list of clients to be served, bids, and contract documents are all in file. City is not party to contract; therefore, HUD requirements for contracting are not applicable. On site and final inspections were conducted and can be reviewed in the Inspections Office. File is maintained for each job, with a record of expenditures for each job. Regarding environmental review, see Finding X3-2.

### X3-12 Zion Hill Revitalization (ZHR) - 327 Chestnut Avenue

Conditions and criteria: Description in program year action plan does not match the documentation in the file. File states that this was emergency repairs.

\$ 40,00

# CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

Effect: Ineligible Expenditure

Cause: Files contain insufficient documentation to justify the project met a national objective. Labeled as a revitalization area; however, actually single family housing rehabilitation. No documentation that reflects compliance with HUD's contracting requirements; file contains no appropriate contracts, solicitation of proposals, environmental reviews and completion reports.

Population and Items Tested: See Finding 3X-1.

Auditors' recommendation: City should provide sufficient documentation to address the findings as listed above or repay funds in the amount in question.

Grantee response: Project is erroneously listed as emergency repair and should have been ZHR under rehab activity; 3 categories for the ZHR, which should have been categorized as housing rehab. Activity met a national objective as set forth in Section 570.208 (a) (3) of the regulations. Work write up, contract documentation, and final inspections are now in file. City is not party to contract; therefore, HUD contracting requirements do not apply; regarding environmental records, see Finding X3-2.

### X3-13 Sanitary Sewer Line - 1400 Duncan Avenue

Conditions and criteria: Activity described in project file state work was contracted to repair sewer line and charged as such. Billing was for repair of pipes under a sink, digging up a sewer line and auguring out the sewer line at above address.

Effect: Ineligible expenditure

Cause: Improper documentation; no write up in file; bill was regarding another address, not the address where the work was performed.

Population and Items Tested: See Finding X3-1.

\$ 500

\$ 7,256

# CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

Auditors' recommendation: City should provide sufficient documentation to address the findings as listed above or repay the funds in the amount in question.

Grantee response: Activity met a national objective as set forth in Section 570.208 (a) (3) of the regulations. File was mislabeled and has been changed to rehab activity. Documentation of eligibility is located in the file, as well as the work write ups, the contract document and the inspections. City is not a party to the contract; therefore, HUD contracting requirements do not apply. Regarding environmental review, see Finding X3-2.

### X3-14 Emergency repairs 1400 Duncan Avenue

Conditions and criteria: Activity was classified as an emergency repair, and was not documented in accordance with HUD's regulatory requirements.

Effect: Ineligible expenditure

Cause: No documentation to justify project requirements or an emergency; no work write ups to justify repairs; no appropriate documentation

Population and Items Tested: See Finding X3-1

Auditors' recommendation: City should provide sufficient documentation to address findings or repay the amount in question.

Grantee response: Activity met a national objective set forth in Section 570.208 (a) (3) of the regulations. File was mislabeled and has been changed to rehab activity. Documentation for eligibility, work write ups, contract document, final inspection form, on site progress inspections and final inspection are all located in the file. Regarding environmental review records, see Finding X3-2. City is not a party to contract; therefore, contracting regulations are not applicable. X3-15 Sanitary Sewer Line Project - 1622 Charlotte Avenue

\$ 2,350

# CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

Condition and Criteria: Activity was performed as an emergency repair and was charged to sanitary sewer activity budget

Effect: Ineligible Expenditure

Cause: Insufficient documentation to justify that the project met a national objective or was an emergency; no write ups in file; no documentation of compliance with HUD's contracting requirements; No appropriate contract documents, solicitation of proposals, environmental reviews, progress or completion reports.

Population and Items Tested: See Finding X3-1

Auditors' Recommendation: City should provide sufficient documentation to address the findings as listed or repay the amount in question.

Grantee Response: Activity met a national objective as set forth in Section 570.208 (a) (3) of the regulations. File was mislabeled and has been changed to reflect a rehab activity. Documentation verifying eligibility, write ups, contract documents, final inspection and on site progress inspections are located in the file. City is not a party to the contract; therefore, HUD contracting requirements do not apply; regarding environmental review, see Finding X3-2.

#### **X3-16 Public Service Activities**

Condition and criteria: Program activity involved the review of sub recipient contracts. After a review of the file, contracts were not in full compliance with program requirements.

Effect: Ineligible expenditures for various contracts.

Cause: No valid sub recipient contractor agreements; agreements do not comply with requirements outlined in the regulations for sub recipient agreements; no documentation of a national objective; no documentation of monitoring by the grantee.

\$1,000

## CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

Population and Items Tested: See Finding X3-1

\$174,500

Auditors' Recommendation: City should provide sufficient documentation to address the deficiencies or the funds must be reimbursed to CDBG.

Grantee Response: Documentation that all projects met a national objective is located in the file; all sub recipient contracts are in compliance with the program requirements outlined in 24 CFR 570.503. All requirements are included as an addendum in each file of the sub-recipient files. Documentation of monitoring is also located in each file. Documentation that contracts are in accordance with HUD requirements have been restructured in designated section for easier review. Updated file information is now located with each public service listed.

### X3-17 Affordable Housing Sub recipient

Condition and criteria: Sub-recipient was funded in Program Years 2001 and 2002 for \$180,000 to reconstruct approximately 20 housing units affordable to low income persons. (Habitat for Humanity)

Effect: Ineligible Expenditure

Cause: Habitat for Humanity was awarded CDBG funds through an agreement that was not in compliance with HUD's requirements. No records to document cost or location of these homes; No documentation to justify price increase; No records to show monitoring, inspections, or eligibility.

Population and Items Tested: See Finding X3-1

\$197,204

Auditors' Recommendation: City should provide required documentation or repay the amount in question.

## CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

Grantee Response: Program compliance form is in the file showing that the sub-recipient was monitored during this time. City files do contain a valid sub-recipient agreement; information is in the files to document all expenditures reimbursed to Habitat; no new homes have been built by Habitat during the above mentioned years; all funds were used to purchase lots and to rehabilitate existing homes; files contain names and addresses of all families receiving assistance; acquisition of all lots were "willing buyer-willing-seller" with no public takings; therefore, provisions of the Uniform Act do not apply.

### X3-18 Emergency Repair/Rehabilitation Program

Condition and Criteria: CDBG Low-Mod housing program consists of Emergency Home Repair Program, Zion Hill Rehabilitation Program, and Low and Moderate Income Housing Rehabilitation performed by Habitat for Humanity. Purpose is to abate existing hazardous living conditions and remove conditions that are a hazardous threat; seven files were reviewed; various deficiencies with each.

Effect: Funds associated with this finding are ineligible.

Cause: Certification of income was missing from the file for 202 Front Street; owner certified no income; unlikely that a person could own and occupy a home with no income.

Population and items tested: See Finding X3-1.

Auditors' recommendation: City needs to provide documentation that they followed this case to determine the eligibility of this applicant or how a person could live without income. If City cannot provide documentation, funds associated with this project should be reimbursed.

Grantee Response: Documentation has been placed in the file to verify the source of applicant's assistance, which is from family members; activity met a national objective; homeowner is verified to be LMI.

# CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

#### **X3-19 Lead Based Paint Regulations**

Condition and Criteria: See Finding X3-18

Effect: Funds associated with this finding will be ineligible.

Cause: Lead based paint regulations were not adequately addressed on all housing rehabilitation performed on the houses reviewed.

Population and Items tested: See Finding X3-1.

Auditors' recommendation: Provide testing of painted surfaced distributed during rehabilitation or presume the presence of lead based paint. Use safe work practices on all surfaces affected. If testing, hazardous levels of lead are detected, eliminate hazard in accordance with lead based paint regulations or reimburse all funds with this finding to CDBG.

Grantee Response: As of this date the work repairs conducted by the City are such that no painted surfaces are disturbed. All rehab work approved by the City is an exempt activity under the lead paint requirements. Contractors use safe work practices.

#### X3-20 Lead Based Paint Hazards

Condition and criteria: See Finding X3-18

Effect: Funds associated with this finding will be ineligible.

Cause: No evidence in any of the files that homeowners were advised of possible lead based paint hazards.

# CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

Population and Items Tested: See Finding X3-1

Auditors' recommendation: Provide appropriate lead based paint hazard notice or pamphlet to the affected property owners and annotate this in the files. Design the emergency repair program to make these provisions at the application process.

Grantee Response: Lead based paint regulations are routinely discussed during the initial interview with all clients advising them of lead-based hazards. CDBG office has established a lead based paint file containing information relating to 24 CFR Part 35. The City will review each unit and the requested rehabilitation work to assure compliance. Signed notices are contained in the files. In the future, "Protect You Family from Lead in your Home" booklet with be provided and signed for at the time of application.

#### X3-21 Environmental Reviews

Condition and Criteria: See Finding X3-18.

Effect: Funds associated with this finding will be ineligible.

Cause: Lack of documentation in files to indicate that environmental reviews were conducted on the homes that were repaired.

Population and Items Tested: See Finding X3-1.

Auditors' recommendation:

Grantee Response: This finding is correct, while there was an environmental review record established for the Housing Rehab/Emergency Assistance activity, individual environmental checklists have not been completed on each single-family residence participating in the Housing Rehabilitation/Emergency Repair Program, as its city policy. This oversite will be corrected in the future, and all houses will be reviewed for environmental purposes.

# CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

#### **X3-22 Citizens Participation Plan**

Condition and Criteria: Review indicates that the files for this project are not up to date and incomplete. Plan was not carried out properly.

Effect:

Cause: City is not in compliance with the section regarding public access to records and information; City is not following the requirements for this plan; Plan reflects that the City is operating on a three-year plan, when in fact it is five years.

Population and Items Tested: See Finding X3-1.

Auditors' Recommendation: Revise the City's Citizen Participation Plan to comply with regulations and indicate how the Plan will be in conformance with the 1999 through 2003 Consolidated Action Plan.

Grantee Response: In accordance with HUD's recommended corrective action, a Citizen Participation Plan meeting the requirements was prepared and the City of Anniston adopted the updated Citizens Participation Plan on Friday, June 22, 2004.

### X3-23 Environmental Monitoring Review

Condition and criteria: Certain files have been reviewed, while other files were not available.

Effect:

Cause: A single file has not been established for each project as required by the regulations at 24 CFR Part 58.28 for projects under CDBG program.

# CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

Population and Items Tested: See Finding X3-1.

Auditors' recommendation: Create a single file for each project for environmental review. Maintain for inspection for five years. Keep all documentation required in file. Project file should also be able to be monitored during this time period.

Grantee response: Environmental training was conducted on July 22, 2004, provided by HUD Environmental Protection Specialist. City will prepare and submit all environmental documentation to the specialist for her review and approval. She will determine competency and when satisfied, she will notify the City and authorize the City to be responsible for all environmental requirements without further review on her part.

#### X3-24 Individual Activities

Condition and criteria: Individual activities have not been aggregated into projects that adequately analyze the separate and combined impacts of the activities, alternatives to the project, mitigation of the cumulative impacts and prescription of mitigation measures.

Effect:

Cause: Lack of documentation

Population and Items Tested: See Finding X3-1.

Auditors' Recommendation: City should combine related activities into projects. An environmental review should be conducted for those projects that consider the full environmental impact of the project. When sites are not yet identified for the entire project, a Tiered review should be conducted. Teiring allows the City to consider issues at subsequent levels and avoid repetitive discussions of the issues.

## CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

Grantee response: City will combine related activities into projects. An environmental review shall be conducted for those projects that consider the full environmental impact of the project. The City shall establish a teiring review. City will follow the recommendation of the environmental specialist.

#### X3-25 Written determination

Condition and criteria: Written determination must be made to determine that projects are exempt or categorically excluded and not subject to the laws and authorities prior to expending HUD funds for applicable activities. Projects that are exempt do not require an environmental review, but this must be in writing.

Effect:

Cause: No written determination in the file.

Population and Items Tested: See Finding X3-1.

Auditors' Recommendation: City must develop and implement a system to determine what activities are exempt or CENST, and system must prevent expenditures of funds prior to the written documentation. Documentation must be written and located in files.

Grantee response: See Finding X3-23.

#### X3-26 Compliance

Condition and criteria; Funds must not be committed prior to a removal of grant condition, for projects that require full assessment or were categorically excluded and would have triggered compliance with laws and authorities at 58.5 if an environmental review had been conducted.

# CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

Effect:

Cause: Rules and Regulations from HUD were not followed properly.

Population and Items Tested: See Finding X3-1.

Auditors' Recommendation: Activities that require a full assessment or are categorically excluded, but trigger compliance with one of the Laws and Authorities, require a removal of grant condition. A system should be developed which prevents funds from being committed to a project prior to the City's receipt of the removal of a grant condition.

Grantee response: See Finding X3-23

#### X3-27 Acquisition/Relocation Files

Condition and criteria: Lots 8 and 9, in the Dent McCraw Subdivision were acquired in 2002 for \$100 each from the State of Alabama under the tax title law.

Effect: Ineligible Expenditure

Cause: Parcels do not have a general warranty deed; therefore, cannot be used in the program for affordable housing since you cannot obtain a real estate mortgage encumbered by a redeemable tax title.

Population and Items Tested: See Finding X3-1

Auditors' recommendation: City has the option of clearing the titles with general funds and reusing the property in the CDBG affordable Housing Program or reimbursing the program for the amount in question.

\$ 200

## CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

Grantee response: Habitat for Humanity of Calhoun County acquired these properties for land banking. Projected end use of these properties will be for the construction of low/moderate single-family homes. Tax deed from the state will be issued. Intent is to apply to quiet title; thereby, perfecting the title in order that a single-family unit can be built on these properties and transferable title can be used.

#### X3-28 Program Funds

Condition and criteria: Program funds were used to acquire two parcels with \$74,800 in program funds. Total acquisition was \$74,300, based on tax assessment value.

Effect: Ineligible funds

Cause: Acquisitions and in violation of the URA Act; programs financial summary indicates \$74,300 was paid for the parcels, while the purchase price shows \$74,800; \$500 difference is not identified.

Population and Items Tested: See Finding X3-1.

Auditors' recommendation: The City can go through the property acquisition process by following the URA Act procedures or reimburse the amount in question.

Grantee response: City acquired these parcels and both properties were vacant. The owner was notified that the City was interested in acquiring the property by voluntary transaction and was advised that the rules under the URA Act were not applicable. No relocation benefits were triggered by this acquisition. Appraisal is not required because it was a voluntary transaction, not a public taking. \$74,800 was offered and accepted; \$500 was used for earnest money, \$21,600 was paid on October 2, 2002 and \$52,700 was paid on October 10, 2002; totaling \$74,800.

### **X3-29 City Council Involvement**

\$ 74,300

# CITY OF ANNISTON SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2003 (CONTINUED)

Condition and criteria: Various Council members were personally involved in directing staff to carry out activities that were not in keeping with the activities approved in the Action Plan.

Effect: Ineligible activity

Cause: Council members directing staff in carrying out activities, when they do not have the authority to do so.

Population and Items Tested: See Finding X3-1

Auditors' recommendation: Mayor and Council can resolve this finding by taking specific actions to show that they will no longer participate in the day-to-day operations of the CDBG program and programmed activities.

Grantee response: City Attorney has issued a memorandum reiterating to the elected officials that this is a misdemeanor under Alabama law for such elected officials to direct or order any City employee or department head to do anything. This memorandum is also being copied to City staff to inform them of this violation of law.